

República Democrática de Timor-Leste

# State Budget 2017

## Budget Overview

Book 1



### República Democrática de Timor-Leste Ministério das Finanças



Gabinete Ministerial

"Seja um bom cidadão, seja um novo herói para a nossa Naçao"

### Book 1 - Budget Overview

### Preface

The Organic Law of the Ministry of Finance specifies the responsibility of the National Directorate of Budget to collect and manage financial information relating to the public sector and publish the statistical results.

In accordance with this provision and to promote the transparency of the public finances, the Ministry of Finance is publishing the final version of the documents relating to the 2017 State Budget, following the approval of the Council of Ministers.

The documentation for the 2017 State Budget consists of the Budget Law, plus various supporting budget books:

Book 1 : Budget Overview
Book 2 : Annual Action Plan
Book 3A : Infrastructure Fund
Book 3B : Municipalities

Book 3C : RAEOA & ZEESM

Book 4a and 4b: Budget Line Items
Book 5: Development Partners

Book 6 : Special Fund - FDCH

Book 1 *Budget Overview* describes the overall budget strategy of the Government. It provides information on the international and domestic economic outlook, expected domestic and oil based revenue including expected sustainable income, and overall expenditure in the medium term and the main new initiatives in the coming year.

Budget documentation is available on the website of the Ministry of the Finance, www.mof.gov.tl. Inquiries relating to this publication should be directed to the National Director of Budget, Mr. Salomão Yaquim on email syaquim@mof.gov.tl or telephone +670 333 9518.

I consider that this document will increase awareness and understanding of the Government's finances and help people to become good citizens and heroes to our nation by providing them with relevant information on the 2017 State Budget.

Helder lopes

Vice-Minister and Acting of Minister of Finance

### 2017 State Budget Book 1

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### **Part 1: Speech of the Prime Minister**

### Part 2: Description and Analysis of the 2017 State Budget

### 2.1: Executive Summary

### 2.1.1: Government Policy

The Government of Timor-Leste's policies as guided by Strategic Development Plan are laid out in the Annual State Budget, with the long-term objective to become an upper middle income country by 2030. Achieving this goal, the Government is investing in infrastructure and key economic sectors including tourism, health, education and agriculture. Budget Book 1 for 2017 summarizes the plans on pursuing these policies for the coming fiscal year.

Table 2.1.1.1: Combined Sources Budget 2015-2021, \$ million

	2015 Actual	2016 BB1 Rec	2017 Budget	2018	2019	2020	2021
<b>Combined Sources Budget</b>	1,562.9	2,157.5	1,543.4	2,379.3	2,549.4	2,182.1	1,952.4
Government Expenditures by Fund	1,340.2	1,952.9	1,386.8	2,271.0	2,480.1	2,142.2	1,952.4
CFTL (excl. loans)	1,068.8	1,811.9	1,257.8	1,930.4	1,986.3	1,788.1	1,694.4
HCDF	32.0	34.0	27.2	29.9	32.9	36.2	39.8
Infrastructure Fund (Special Fund, excl. loans)	215.6	1	-	-	-	-	1
Loans	23.8	107.0	101.8	310.7	460.8	317.8	218.2
Development Partner Commitments	222.7	204.6	156.6	108.3	69.3	39.9	-

Sources: National Directorate of Budget and Development Partnership Management Unit, Ministry of Finance, 2016

### 2.1.2: Economic Growth

Becoming an upper middle income country by 2030 requires strong, high-quality non-oil economic growth. Public investment seen from 2007 to 2014 through the frontloading fiscal policy has driven growth in the non-oil economy, averaging at 8.6% per year. This was aimed at providing necessary foundations for long-term sustainable private sector led development. The real non-oil GDP growth significantly increased in 2014 to 5.9%, up from 2.8% in 2013 following the completion of the electricity project. In particular, household consumption increased by 9.8% suggesting that living standards are continuing to increase in Timor-Leste. The 17.3% growth in private sector investment shows that, in line with the Strategic Development Plan (SDP) and the frontloading policy, strong progress is being made in developing the private sector.

### 2.1.3: Expenditure

Total expenditure in the 2017 budget is \$1,386.8 million (excluding donor funded activities). This is lower than the amount in the 2016 rectification Budget (see Table 2.1.3.1). The VI Constitutional Government is committed to ensuring a prudent level of spending by maintaining the overall size of the budget and reviewing existing programs to ensure maximum returns on every dollar spent. Government expenditures have therefore been reviewed to prioritize programs and sectors with high returns and which are directly in line with the SDP objectives.

The Government is continuing to implement its frontloading policy to attract private investment. With the successful implementation of the electricity project, focus is now shifting towards investment in roads, ports, airports and bridges. As a result, expenditures, particularly on key sectors and priority infrastructure projects, will remain high until 2025. However by 2025, some SDP priority projects will begin to near completion and expenditure and excess withdrawals are expected to fall. Over the long-term expenditure will fall further whilst domestic revenue will continue to increase, allowing excess withdrawals to fall.

Table 2.1.3.1: Fiscal Table with Memorandum Items, \$ million

	2013 Act.	2014 Act.	2015 Act.	2016 BB1 Rec	2017 Budget	2018	2019	2020	2021
Total Expenditure by Appropriation Category (incl. loans)	1,081.4	1,337.4	1,340.2	1,952.9	1,386.8	2,271.0	2,480.1	2,142.2	1,952.4
Total Expenditure by Appropriation Category (excl. loans)	1,075.1	1,321.6	1,316.4	1,845.9	1,285.0	1,960.3	2,019.2	1,824.3	1,734.2
Recurrent	730.9	912.7	1,033.7	1,106.9	1,025.9	1,068.6	1,113.1	1,159.6	1,208.2
Salary and Wages	141.8	162.5	173.3	181.9	208.8	217.2	225.9	234.9	244.3
Goods and Services (including HCDF)	392.0	458.7	427.5	449.0	395.8	413.3	431.6	450.8	471.0
Public Transfers	197.0	291.5	432.9	476.0	421.3	438.1	455.6	473.9	492.8
Capital	350.5	424.6	306.5	846.0	360.9	1,202.4	1,366.9	982.6	744.2
Minor Capital	40.0	53.3	33.8	18.8	11.9	12.3	12.8	13.4	13.9
Capital and Development (including all Infrastructure& loans)	310.5	371.4	272.8	827.2	349.0	1,190.1	1,354.1	969.2	730.3
Domestic Revenue	151.1	170.2	170.0	171.4	206.2	219.3	233.3	247.9	263.3
Non-Oil Fiscal Balance	(930.3)	(1,167.1)	(1,170.2)	(1,781.5)	(1,180.6)	(2,051.7)	(2,246.8)	(1,894.2)	(1,689.1)
Financing	930.3	1,167.1	1,170.2	1,781.5	1,180.6	2,051.7	2,246.8	1,894.2	1,689.1
Estimated Sustainable Income (ESI)	787.0	632.3	638.5	544.8	481.6	475.1	447.9	419.6	393.3
Excess Withdrawals from the PF	(57.0)	99.7	640.0	1,129.7	597.1	1,265.9	1,338.1	1,156.8	1,077.5
Use of Cash Balance	194.0	419.4	(132.2)	-	-	-	-	-	-

	<i>c</i> 2	15.0	22.0	407.0	1010	2407	460.0	247.0	240.2
Borrowing/Loans	6.3	15.8	23.8	107.0	101.8	310.7	460.8	317.8	218.2

Sources: National Directorate of Budget, National Directorate of Economic Policy, Petroleum Fund Administration Unit and Major Projects Secretariat, Ministry of Finance, 2016

### 2.1.4: Domestic Revenue

Domestic revenues are performing strongly in 2016, and are forecast to exceed their targets, due in part to some large one-off payments of arrears, but also due to improving performance by the revenue collection agencies. For 2017, domestic revenues are forecast to increase by 4.3%. This is triggered by an improvement in Government services to the public as well as by improvements in collection. Positive trends in domestic revenues are expected to continue in the medium term due to a combination of improvements in administration and strong economic performance (see Table 2.6.1.1).

### 2.1.5: Financing

The non-oil deficit is equal to domestic revenue minus expenditure (see Table 2.7.1.1.). The Government is using the Estimated Sustainable Income (ESI), excess withdrawals from the Petroleum Fund (PF), and loans to finance the non-oil deficit in 2017. The non-oil deficit provides an approximate estimate of the amount of additional demand and money Government spending is contributing to the economy.

The ESI for 2017 is calculated at \$481.6 million and represents the amount that can be withdrawn from the PF, each year. The total amount budgeted to be withdrawn from the PF in 2017 is \$1,078.8 million, with excess withdrawals of \$597.1 million. The Government considers that excess withdrawals are necessary in the medium term to finance priority capital expenditures.

Loans are becoming an increasingly important tool for financing in the Government of Timor-Leste. The current loans contracted by the Government of Timor-Leste are used to finance key infrastructure projects and have relatively low rates of interest and significant grace periods. Total loan financing for 2017 is \$101.8 million.

### 2.2: A Review of Current Reforms in the Public Sector

### 2.2.1: Ongoing Reforms in the Public Sector

There are four ongoing reforms that the VI Constitutional Government has instituted, including the Legislative Reforms, Public Administration Reforms, Economic Reforms and Fiscal Reform.

### 2.2.1.1: The Legislative Reforms

The objective of the legislative harmonization and judiciary reform is to create a strong and efficient judicial system and is being led by the Legislative Reform Committee. The reform will follow a threefold strategy. First, the reforms will establish a new framework in line with regional and international standards. For example, laws currently processing through Parliament include land entitlement law, expropriation of public utility law, drug laws and human trafficking law.

Second, the reforms will reinforce the relationship between the specific bodies and institutions in the judicial system with the establishment of an Advocacy and Discipline Council, akin to a Bar Association, now processing through Parliament. The reforms have already enabled the establishment of the Police Scientific Criminal Investigation (SPCI), the gradual increase in the quantity and quality of judges, prosecutors and public defenders and new infrastructure buildings in municipalities for delegations of the Public Prosecutor Office and Public Defenders Office. Currently the Ministry of Justice is working on the reform of the Judicial Training Centre (JTC), a center for improving the human resource capacity in the Justice sector.

Finally, it will carry out a procedural reform, ensuring timely access to the justice system and easy exercise of the rights of citizens and legal entities. The Government has started implementing two languages (Portuguese-Tetum) in law, including in the judiciary system, to guarantee all citizens are able to access justice.

Overall, the reform will improve the legislative and judiciary sector's ability to guarantee and protect people's rights and contribute to sustainable development through national stability.

### 2.2.1.2: The Public Administration Reform

The mandate of the VI Constitutional Government coincides with the beginning of the second mandate of the Civil Service Commission (CSC) 2015-2020. The priorities established by the Government for the reform of Public Administration are translated into the activities of the CSC which are categorized into five important pillars, known as the "5Rs":

The first pillar is the Revision of Regulatory Framework, which continues in 2017 with the revision of regulations governing Public Service in the area of recruitment, selection and promotion of staff and a proposal of an adequate career regime for different arrangements of contract service in the Public Service. The recruitment and selection process will become more agile and efficient in evaluating the technical knowledge, skills and professional experience of the candidates.

The second pillar is restructuring. The Public Service workforce will undertake a diagnostic process to understand skill and capacity levels, to ensure a quality service to the population. The results of this diagnosis will guide the restructuring process of the Public Service to be implemented in 2017 with the goal of providing better services.

The third pillar is Revitalizing the Working Culture, through the approval and implementation of measures to improve the motivation of public servants, dissemination of good practices and promotion of work ethics in the workplace.

The fourth pillar is Reinvention of Human Resource Management. The CSC will promote training and capacity building activities for managers and provide support to the process of managers' empowerment. The objective of these exercises is to create conditions for these managers to carry out their functions effectively in the management and development of staff in their respective institutions.

The fifth and final pillar is the Optimization of the Workforce, with the creation of working conditions for each institution of the Public Service to adequately define the organizational structure, from a mere financial perspective to a human resource management perspective.

### 2.2.1.3: The Economic Reform

The Office of the Minister of State, Coordinating Minister of Economic Affairs (MECAE) assists the Prime Minister in taking specific responsibility for the work and activities of the ministries and Secretary of State that provide support for economic development and private sector development.

In 2015 MECAE submitted to the Government the adoption of the Guide for Economic Reform and Growth for Timor-Leste 2015 - 2017 (GRFE) to ensure more effective and efficient coordination of economic affairs. This guide was approved by the Council of Ministers on 24 November 2015 and consists of five priority economic pillars: (1) oil and gas, (2) agriculture, (3) fisheries, (4) tourism, and (5) manufacturing industry, and seven reform areas: (1) land and property regulation, (2) economic infrastructure development, (3) labor market regulation and workforce development, (4) business environment reform, (5) fiscal reform, (6) private investment reform, and (7) private sector development reform.

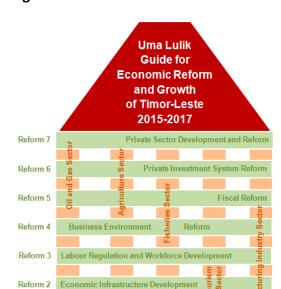


Figure 2.2.1.3.1 Uma Lulik guide for Economic Reform

MECAE has been actively involved in coordinating line-ministries, secretary of state and agencies under its mandate to ensure policies are in place, programs and proper reforms are being implemented accordingly, implementation issues are addressed and resolved, ensure annual plans and their additional budget for recurrent activities are well captured in the Annual Action Plan 2017. MECAE has submitted and had approved by the Council of Ministers the following legal frameworks: Private Investment Law, Law of Commercial Companies, Law of Certificates of Origin, and Export Promotion Law. Further the Private Investment Law and the Law of Commercial Companies require approval by the Parliament.

Reform 1 Land and Property Re

In agriculture, MECAE in conjunction with Ministry of Agriculture and Fisheries has developed sectoral investment plans in the coffee sector and forestry sector. In tourism, MECAE is working with the Ministry of Tourism to develop a Tourism Policy and an economic model to estimate the impact of tourism expenditure in the economy. In the manufacturing sector, MECAE is developing an Industrial Policy in conjunction with the Ministry of Commerce, Industry and the Environment. MECAE is also working to reform the business environment by improving the operation of SERVE, reforming government's approach to investment promotion and facilitation and drafting policies and laws on competition, bankruptcy and insolvency and a commercial code.

### 2.2.1.4: The Fiscal Reform

The Fiscal Reform aims to ensure the fiscal sustainability of Timor-Leste in the medium and long term by achieving a balance between State expenditures and revenues. It is the sum of two separate but interrelated reform processes, each with its own set of goals: Tax Reform and Public Expenditure Reform.

The Tax Reform aims to increase revenue from non-petroleum resources to 15% of non-oil GDP by 2020. In order to do this, the Tax Reform seeks to provide Timor-Leste with modern taxation legislation that will enable the Government to collect the necessary revenues for pursuing its Strategic Development Plan. The introduction of a Value-Added Tax (VAT) Law, the revision of the Tax and Duties Act, and the modernization of the Customs Procedures Code and the Tax Procedure Code are the main components of this area of reform.

Throughout the drafting stage of these laws, extensive public consultations were undertaken to inform and receive valuable inputs from the public and private sector, civil society and multilateral institutions (ADB, IMF, World Bank). A national public information campaign is in place and will continue in the coming months and years to support businesses, government, and the wider public during the implementation of these laws and reforms.

The other major area of the Tax Reform is the modernization of the Tax and Customs Administration through the updating of existing IT systems, provision of advanced training to Tax and Customs officers, and the streamlining of processes and procedures. A tax administration mission undertook intensive diagnostic and provided wide ranging and detailed recommendations aimed at a complete overhaul of the Tax Administration.

The Ministry of Finance through the Fiscal Reform Commission is also coordinating the work on the modernization of the Customs Administration being carried out in the wider context of Trade Facilitation. This includes intensive training to both customs officials and brokers, the upgrade of the ASYCUDA++ IT System to ASYCUDA World, the update of the Harmonized System (HS) codes and, in the coming months, the implementation of the new Customs Procedures Code. The Government is strongly committed to the reform of Customs and has passed a resolution on Trade Facilitation to support this commitment, as well as its intention to link Timor-Leste with both the ASEAN and CPLP Single Windows.

The Public Expenditure Reform component of Fiscal Reform seeks to ensure that public resources are used as efficiently and effectively as possible, resulting in an increase in the quantity and quality of public services and fostering productivity and economic diversification. The Public Expenditure Reform agenda includes measures geared towards increasing financial controls on public expenditure, eliminating wasteful and superfluous spending, improving the links between planning and budgeting to focus public expenditure on the development objectives outlined in the SDP, introducing an effective system for jointly monitoring and evaluating both the quantity and quality of Public Expenditure, and increasing the progressivity of public expenditure. The Fiscal Reform is also working on developing comprehensive legal and governance frameworks for fees and charges. This area of reform sits at the crossroads of Tax and Expenditure Reform, as it aims to simultaneously rationalize costs through more efficient service delivery in sectors such as electricity, water and sanitation, as well as to advance towards cost recovery in these sectors. The Ministry of

Finance through the Fiscal Reform Commission will intensify work in this reform area after the draft Tax and Customs legislative package is approved by Parliament.

Together, the reforms in all these areas will go a long way towards achieving fiscal sustainability. It is, however, an ambitious reform agenda that will require the sustained and concerted efforts of the public sector, the private sector, civil society, development partners, and the people of Timor-Leste.

### 2.3: Economic Overview

### 2.3.1: International Economy

### 2.3.1.1: Trends in International Growth

The IMF is expecting global growth in 2016 to be a moderate 3.1% following the gradual recovery in oil and financial markets in the early part of 2016. While emerging markets and developing economies are expected to recover and normalize out to 2017, growth in most advanced economies remains slow. The outcome of the UK referendum in favor of leaving the European Union has led to an increase in uncertainty and therefore a deterioration in the global outlook for 2016-17. This is most likely to affect advanced economies, particularly those within the EU.

The growth picture in the emerging markets and developing economies is diverse yet growth is overall projected to increase from 4.0% in 2015 to 4.1% in 2016 and 4.6% in 2017. The increase in the growth is driven by some improvement for a few large emerging markets—in particular Brazil and Russia, yet pulled down by Sub-Saharan Africa, where many of the larger economies are adjusting to lower commodity revenues. Despite China's transition to a more balanced growth path after a decade of strong credit and investment growth, Emerging and Developing Asia remains one of the world's high growth areas (see Table 2.3.1.1.1) and Timor-Leste is performing well within this group of economies. The increased demand for goods and services associated with the strong growth outlook in Asian markets represent an important export opportunity for Timor-Leste.

Table 2.3.1.1.1 Real Economic Growth 2015–2017 (%)

Country	Act	:ual	Proje	ctions
	2014	2015	2016	2017
World	3.4%	3.1%	3.1%	3.4%
Advanced economies	1.9%	1.9%	1.8%	1.8%
Emerging and Developing Economies	4.6%	4.0%	4.1%	4.6%
Emerging and Developing Asia	6.8%	6.6%	6.4%	6.3%
China	7.3%	6.9%	6.6%	6.2%
Euro area	0.9%	1.7%	1.6%	1.4%
Timor-Leste (non-oil)	5.9%	3.5%*	5.4%	3.9%

Sources: World Economic Outlook Update July 2016 (IMF), Ministry of Finance, 2016

### 2.3.1.2: Trends in International Prices

According to the IMF, global inflation is projected to remain stable at 2.8% in 2016. Inflation in advanced economies is projected to increase slowly from 0.3% in 2015 to 0.7% in 2016 but remaining below most central bank targets, mostly as a result of the decline in oil prices. In contrast, commodity-exporting emerging market and developing economies are continuing to adapt to the decline in commodity prices and inflation is expected to fall to 4.5% in 2016, from 4.7% in 2015.

Table 2.3.1.2.1: Global and Regional Inflation Rates (%)

Country	Actu	ıal	Forecast		
	2014	2015	2016	2017	
World	3.2%	2.8%	2.8%	3.0%	
Advanced Economies	1.4%	0.3%	0.7%	1.5%	
Emerging and Developing Economies	4.7%	4.7%	4.5%	4.2%	
Emerging and Developing Asia	3.5%	2.7%	2.9%	3.2%	
Timor Leste	0.7%	0.6%	-1.6%*	-	

Sources: World Economic Outlook Update April 2016 (IMF), General Directorate of Statistics (MoF, 2016)

### **Oil Prices**

The international price of Brent oil has witnessed dramatic declines since June 2014 from highs of \$115¹ per barrel as a result of increased global supply, while global demand has decreased. More recently, however, the oil market has begun to recover from around late January 2016 and prices have bounced back, up by 67% to an average of \$46.53 per barrel in July 2016. The declines in excess oil supply, due predominantly to a gradual slowdown in

.

<sup>\*</sup>Growth forecast

<sup>\*</sup> To July 2016

<sup>&</sup>lt;sup>1</sup> Bloomberg data

non-OPEC production and some supply disruptions (notably in Nigeria and Canada), have helped push oil prices back up. This recovery is projected to continue out to 2017, with prices estimated to reach \$50 per barrel in 2017 (see Figure 2.3.1.2.2).

### **Agricultural Commodity Prices**

A significant proportion of the food consumed in Timor-Leste is imported and thus changes in international food prices can have a significant impact on both the rate of inflation and standard of living. According to the International Monetary Fund's (IMF) Food Price Index international food prices fell by 29.0% between April 2014 and November 2015. Following this, food prices began to recover, increasing by 14% in 2016. The IMF is forecasting that food prices will continue to rise marginally throughout the rest of 2016 before stabilizing well below the highs witnessed in 2014 (see Figure 2.3.1.2.2). This will benefit poorer households in Timor-Leste.

### **Foreign Exchange Rates**

The general appreciation of the US dollar against the currencies of Timor-Leste's trading partners, which began in early 2014, continued into the early part of 2016 but has now started to subside. The US dollar appreciated by only 0.3% against a weighted basket of Timor-Leste's major trading partners' currencies in the 12 months leading to July 2016. The appreciation in the last few years has reduced the price of imports, placing downward pressure on domestic inflation, benefiting Timorese consumers. However, this appreciation makes Timorese non-oil exports more expensive in international markets constraining the development of the country's exports sector. Now that this appreciation is easing, the Timorese export market will be well-placed in the international market.

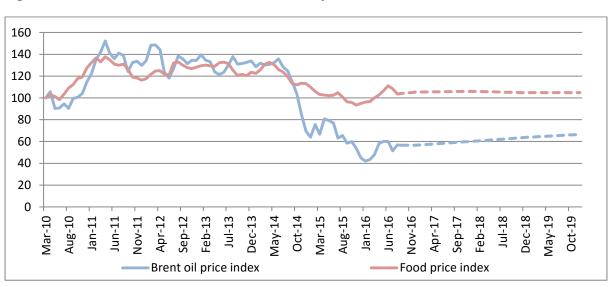


Figure 2.3.1.2.2: Actual and Forecast Commodity Prices

Source: Primary Commodity Prices (IMF), Bloomberg

### 2.3.2: Domestic Economy

### 2.3.2.1: Timor-Leste's Recent Economic Performance

In 2014, total (oil and non-oil) real GDP in Timor-Leste decreased by 27.8% to \$3,033 million (in constant 2010 prices). The large decrease is attributed to the decline in the oil sector (39.9%), which dominates the economy (see Table 2.3.2.1.1), as the volume of oil extracted decreased significantly across the year (31%) from 65.4 million barrels to 44.9 million barrels. The decrease in extraction volumes followed the low international prices of oil, as detailed in the Section 2.3.1.2.

However, given the relatively small level of employment in the oil sector, total GDP is not the best measure of economic performance for Timor-Leste. Instead, it is more useful to monitor economic performance using non-oil GDP together with a wide variety of other indicators relating to the non-oil economy. This approach provides a more accurate indication of the real impact of changes in the economy on the people of Timor-Leste.

Table 2.3.2.1.1: Real GDP by Sector, Timor-Leste 2014

	GDP, \$ millions	Percent of Whole
Whole Economy	3,033	100%
Petroleum Sector	1,859	61%
Non-petroleum Sector	1,174	39%

Source: Statistics Directorate, Ministry of Finance 2016

### 2.3.2.2: Non-Oil Economy

Timor-Leste has experienced exceptionally high non-oil GDP growth in recent years, averaging 8.6% per year over 2007-2014. These strong growth rates have been driven by increases in government expenditure associated with the government's temporary frontloading strategy to ensure that Timor-Leste has the necessary infrastructure to allow the private sector to flourish in the long-run. The Government's frontloading strategy uses loan financing and excess withdrawals <sup>2</sup> from the Petroleum Fund to finance high quality investment in infrastructure and human capital development. As outlined in Timor-Leste's Strategic Development Plan, the Government's high return investments will provide the necessary foundations for long-term sustainable private sector led development. These investments are stimulating economic growth, leading to higher domestic revenues and more sustainable government finances, which will allow excess withdrawals to return to levels consistent with the ESI. The frontloading policy has already allowed the Government to significantly upgrade

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<sup>&</sup>lt;sup>2</sup>Withdrawals from the Petroleum Fund in excess of the ESI.

road and electricity coverage throughout Timor-Leste, which has helped to improve both living standards and the business environment.

Table 2.3.2.2.1 shows that trend non-oil GDP growth significantly increased in 2014 to 5.9%, up from 2.8% in 2013. The high level of economic growth witnessed in 2014 is the result of a combination of strong growth in private sector investment, household consumption and increases in Government capital expenditure, associated with the frontloading policy. Aided by the low inflationary environment, household consumption increased by 9.8% suggesting that living standards are continuing to increase in Timor-Leste. The 17.3% growth in private sector investment shows that, in line with the Strategic Development Plan (SDP) and the frontloading policy, strong progress is being made in developing the private sector.

Table 2.3.2.2.1: Real GDP 2008 - 2014, \$ millions

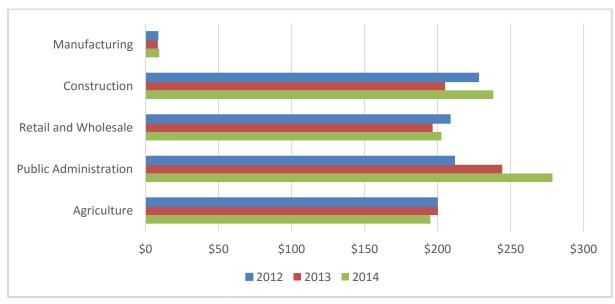
	2008	2009	2010	2011	2012	2013	2014
Non-Oil Sector (\$m)	756	854	941	1,019	1,078	1,109	1,174
Non-Oil Sector Growth	14%	13.0%	10.1%	8.2%	5.8%	2.8%	5.9%

Source: Statistics Directorate, Ministry of Finance 2016

### **Sectoral Performance**

The performance across the major sectors of the Timorese economy has been mixed in 2014. High growth levels were witnessed in the construction sector (16.1%) and the area of public administration, highly correlated with the increase in government capital expenditure linked to the frontloading strategy and an increase in public sector employment. Output in the agriculture sector decreased by 2.6% in 2014. Finally, the wholesale and retail trade sector increased by 3.0% in 2014.

Figure 2.3.2.2.2: 2014 Real Non-Oil GDP by Industry 2012–2014, \$ million



Source: Statistics Directorate, Ministry of Finance 2016

### Inflation

In 2014, year-on-year inflation in Timor-Leste was low, averaging 0.7% across the year. This low and stable inflationary environment followed a period of highly volatile prices between 2011 and 2013 and this new period of low and stable inflation is welcomed by both households and businesses. In 2015, year-on-year inflation remained low, averaging 0.6% across the year, before falling negative in 2016, averaging -1.6% up to August 2016. As detailed in Section 2.3.1.2, a strong dollar and lower international oil and food prices are the main reasons for Timor Leste's low inflation rate. Lower prices in Timor-Leste is consistent with the Government's poverty reduction strategy, providing Timorese consumers and business with greater purchasing power.

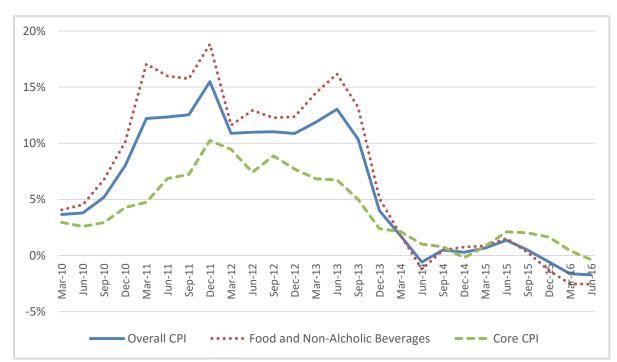


Figure 2.3.2.2.3: Change in Consumer Price Index Timor-Leste 2010-2016 (%)

Sources: National Directorate of Economic Policy and Statistics Directorate, Ministry of Finance 2016

### 2.3.2.3: Employment

According to the Business Activity Index (BAS), there were 62,200 people formally employed in Timor-Leste businesses in 2014. This represented an 8% increase since 2013. The construction sector is the main contributor to the increase in formal sector employment, with formal construction jobs increasing by 23% between 2013 and 2014. The construction sector is the largest employer, responsible for almost one quarter of all formal sector employment.

Within the public sector, the number of Public and Civil Servants reached 33,800 in 2014. This represents an 18.9% increase since 2013 following the Government's decision to give work contracts to around 4,000 volunteer teachers. In 2015, the number of Public and Civil Servants also increased once again, by 1.6%, to 34,300.

### 2.3.3: Short to Medium-Term Prospects (2015-2019)

The Ministry of Finance is forecasting non-oil GDP growth in the 3.5% to 6.5%<sup>3</sup> range in the medium term (see Figure 2.3.3.1). After the strong growth witnessed in 2014, a slightly slower rate of growth is expected in 2015 while government expenditure remains flat. Following this, growth is expected to pick up once again as large Government financed projects enter their high-spending phases, and the resulting infrastructure assets create a conducive environment for strong growth in private sector investment.

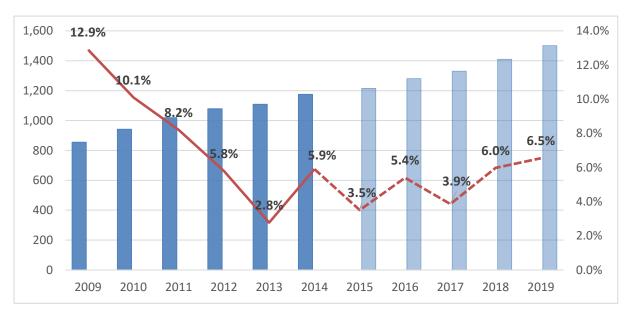


Figure 2.3.3.1 Government Expenditure (\$m, LHS) and real non-oil GDP growth (RHS)

Sources: Source: Timor-Leste National Accounts 2000-2014, General Directorate of Statistics (MoF, 2016) and Economic Forecasts (National Directorate of Economic Policy, MoF, 2016)

Over the medium-term, several large-scale private sector investments will commence resulting in a significant increase in private sector investment across the forecast period to 2019. 2016 is a strong year for private sector investment in Timor-Leste with the commencement of the Heineken manufacturing facility in Hera, the cement packing terminal in Liquica, and the expansion of existing commercial and retail properties throughout the country. 2017 will see construction begin on the Tibar Bay Port, and over the longer term other private sector investments will commence operations as illustrated in Figure 2.3.3.2. Such investments are consistent with the Government's frontloading strategy as investments

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<sup>&</sup>lt;sup>3</sup> The real GDP growth forecasts are based on 2010 prices. In 2017, the National Accounts 2015 will be rebased to 2015 prices to ensure the data reflects a more current snapshot of the economy, improving the coverage of economic activities included in the GDP compilation framework. Rebasing is a normal statistical procedure undertaken by countries' national statistical offices. This will, however, mean that the forecasts and the growth figures for future years will not be directly comparable.

in the road network, provision of electricity and education have played a key role in attracting these investors and consequently, creating jobs domestically.

The medium-term outlook for Timorese consumers is also positive with consumption set to grow steadily, boosted by a low inflationary environment. Looking forward across the medium-term, this environment is likely to continue given the world commodity price outlook and exchange rate projections (see Figure 2.3.1.2.2).

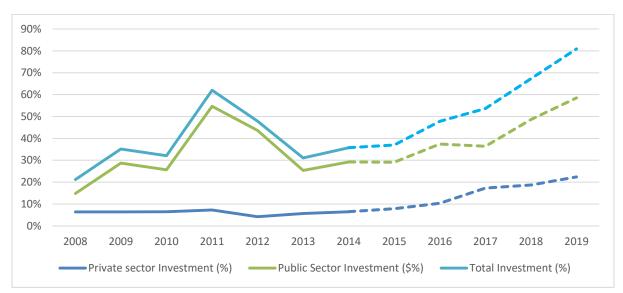


Figure 2.3.3.2 Investment as a % of non-oil GDP, 2008-2019

Sources: Timor-Leste National Accounts 2008-2014, General Directorate of Statistics (MoF) and Economic Forecasts (National Directorate of Economic Policy, MoF)

### 2.4: Monitoring Socioeconomic Indicators

### 2.4.1: Reviewing the Millennium Development Goals

### **Goal 1: Eradicate Poverty and Hunger**

The 2007 Timor Leste Standard of Living Survey (TLSLS-2) indicated that 50.4% of Timorese people lived under the national poverty line of \$25.14 per month. The new 2014 TLSLS-3 indicates that the national poverty line has risen to \$46.37, but the proportion living below the poverty line has fallen to 41.8% and hence that the poverty rate has declined by 8.1 percentage points over the past seven years.

Child malnutrition has fallen slightly over the past 7 years, from 48.6% in 2007 to 45% in 2015. However, and despite some improvements, the prevalence of underweight children remains above the MDG target of 31% and very high on a global level.

### **Goal 2: Achieve Universal Primary Education**

Net enrolment rate in primary education has gone up substantially from 66% in 2007 to 82.7% in 2015, whilst the literacy rate of youth in Timor-Leste has decreased slightly between 2007 and 2015 by 6%. Overall Timor-Leste did not meet the 100% targets even though education has long assumed a central role in the Government's efforts towards national development.

### **Goal 3: Promote Gender Equality and Empower Women**

Timor-Leste has achieved all targets under Goal 3. The percentage of seats occupied by women in Parliament is now 39% and exceeds the MDG target of 35%. The country has also surpassed the targets set for ratios of girls to boys in primary, pre secondary and secondary school, setting an example for gender equity in education, an achievement few other developing countries can claim.

### **Goal 4: Reduce Child Mortality**

According to the Demographic Health Survey (DHS) 2009-2010, Timor-Leste has already achieved its target of reducing under-five infant mortality by two thirds. The infant mortality rate decreased from 60% to 45% between 2007 and 2015. The number of children immunized against measles in 2007 was 63%, shows 11% increase over the past 7 years.

### **Goal 5: Improve Maternal Health**

Maternal mortality has fallen dramatically from 450 per 100,000 live births in 2007 to 215 per 100,000 live births<sup>4</sup> in 2015 and therefore Timor-Leste has achieved the target of less than 252 per 100,000. Antenatal care of at least one visit also has been achieved due to a significant increase by approximately 20 percentage points over the past 7 years from 67.9% to 86%.

Also, Timor-Leste has made good progress in births attended by skilled health personnel, contraceptive prevalence and antenatal proportion of births attended by skilled health personnel. The proportion of births attended by skilled health personnel has increased significantly over the past 7 years by approximately 12%.

### Goal 6: Combat HIV/AIDS, Malaria and other Diseases

Timor-Leste has made remarkable progress in decreasing incidence and death rates associated with malaria. The number of children under 5 sleeping under an insecticide treated

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<sup>&</sup>lt;sup>4</sup> This figure is taken from the forthcoming 2015 Demographic and Health Survey.

mosquito net has now risen to 89% from 45% between 2007 and 2015 and the rate of incidence associated with malaria has gone down to 11.3% from 20.6% in 2014.

TB related cases have been made a good progress, however, Timor-Leste did not meet the MDG target by 2015. Moreover, the proportion of population aged 15-24 who has comprehensive knowledge of HIV/AIDS has increase slightly to 37% in 2015, from 12.9% in 2007.

### **Goal 7: Ensure Environmental Sustainability**

The 2010 Census suggests that 50% of land is covered by forest in 2015. The recent expansion of the national electricity grid may reduce demand for firewood and consequently deforestation. There are also plans to plant sandalwood, mahogany and teak which will directly contribute to reforestation.

The proportion of the population using an improved water drinking source has increased to 72% in 2015 which is just below the MDG target of 78%.

Following the achievements made by countries in the MDGs, through discussion processes among country members of UN, a post-2015 agenda known as Sustainable Development Goals (SDGs) has been established as a successor to the MDGs to respond to sustainable development issues including poverty and hunger, health and education and climate change.

### 2.4.2: Sustainable Development Goals (SDGs)

### Introduction

In 2012, the UN Secretary General established the High Level Panel of Eminent Persons, consisting of 27 members, with Timor-Leste represented by the Chair of g7+. This panel established the first draft of the SDGs. The table below shows the 17 goals of SDGs that have been approved in the UN general assembly and call upon countries to implement.

**Table 2.4.2.1 The 17 Sustainable Development Goals** 

Goal 1	End poverty in all its forms everywhere
Goal 2	End hunger, achieve food security and improved nutrition and promote sustainable agriculture
Goal 3	Ensure healthy lives and promote well-being for all at all ages
Goal 4	Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all
Goal 5	Achieve gender equality and empower all women and girls
Goal 6	Ensure availability and sustainable management of water and sanitation for all
Goal 7	Ensure access to affordable, reliable, sustainable and modern energy for all
Goal 8	Promote sustained, inclusive and sustainable economic growth, full and productive employment and decent work for all
Goal 9	Build resilient infrastructure, promote inclusive and sustainable industrialization and foster innovation
Goal 10	Reduce inequality within and among communities
Goal 11	Make cities and human settlements inclusive, safe, resilient and sustainable
Goal 12	Ensure sustainable consumption and production patterns
Goal 13	Take urgent action to combat climate change and its impacts
Goal 14	Conserve and sustainably use the oceans, seas, and marine resources for sustainable development
Goal 15	Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss
Goal 16	Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels
Goal 17	Strengthen the means of implementation and revitalize the global partnership for sustainable development

### **SDG Working Group**

To ensure the implementation of SDGs in Timor-Leste, through the Government resolution number 34/2015, an SDG Working Group was established. The Group will facilitate the operationalization of the SDGs, including linking SDG programs to the annual government budget and monitor the progress made by the government in achieving the SDGs.

### **Operationalization of SDGs**

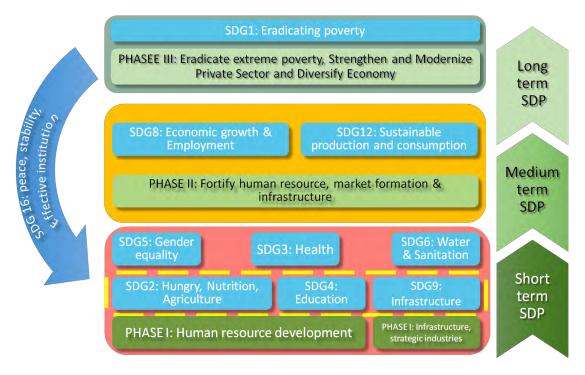
To ensure the implementation of the SDGs in Timor-Leste, the working group has established a short term work plan that is summarized below.

- Develop a centralized data collection and data sharing system that is accessible and practical;
- Establish a mechanism to verify data quality;
- Put together outputs from line ministries to monitor national achievements;
- Develop a monitoring framework of national indicators that is specific, measurable, accurate, realistic and time bound;
- Report annually on the government's achievements; and issue a report every two years,
   and
- Develop a system to share the progress of implementation and achievement of SDGs with the public, both nationally and internationally.

### Alignment to the Strategic Development Plan (SDP)

The SDGs working group will work to align the Strategic Development Plan and the SDGs, as summarized in the following diagram:

Figure 2.4.2.2 SDP and SDGs alignment



The red block shows the alignment of the SDP Phase 1 goals of developing human resources, strategic industries and infrastructure with the SDG goals on eradicating hunger, developing quality educations and infrastructure, ensuring a healthy population, gender equality and clean water and sanitation for all.

The yellow block shows the alignment of the SDP Phase 2 goals of further strengthening human resources, infrastructure and forming markets with the SDG goals of economic growth and employment, and sustainable consumption and production.

Finally, the third turquoise block shows the alignment of the SDP Phase 3 goal of ending extreme poverty, strengthening the private sector and modernizing and diversifying the economy with the SDG goal of ending poverty.

### Government priority on SDGs in 2017

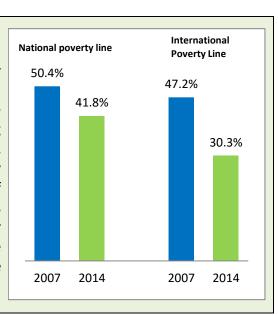
In 2017 the government will prioritize implementing goals on eradicating hunger, improve nutrition and increase agriculture production (SDGs2), continuing investing in quality of education (SDGs4) and improving infrastructure and industry (SDGs9).

### 2.4.3: Timor-Leste Survey of Living Standards 2014

The recent Timor-Leste Survey of Living Standards shows that inequality is low and stable in Timor-Leste. Inequality is usually measured using the Gini coefficient which varies between 0 and 1, with higher values indicating greater inequality. The Gini coefficient for per capita consumption is estimated at 0.29 for 2014 - only very slightly higher than the level of 0.28 estimated for 2007 and much lower than the average Gini coefficient in East Asia, estimated at 0.37<sup>5</sup>.

### **Timor-Leste Survey of Living Standards**

The recently completed 2014-15 Timor-Leste Survey of Living Standards shows a significant reduction in poverty in the country over the past decade, with the proportion of Timorese living in poverty declining from 50.4% in 2007 to an estimated 41.8% in 2014, based on the national poverty line. This poverty estimate provides the most accurate measure of poverty in Timor-Leste given local conditions but is not directly comparable with poverty rates in other countries. Based on the internationally-comparable measure of extreme poverty, poverty in Timor-Leste has fallen from 47.2% in 2007 to 30.3% in 2014.



<sup>&</sup>lt;sup>5</sup> World Bank Data, averaging Cambodia, Philippines, Vietnam, Thailand, Laos, Mongolia, 2012

### 2.5: Expenditure

The 2017 combined sources of the State Budget total \$1,543.4 million. This is composed of \$1,386.8 million in Government expenditures (including \$101.8 million in loan-financed projects) and \$156.6 million from development partners.

Total Government expenditure is substantially lower for 2017 compared to the 2016 Rectification Budget. This is mainly due to the decision of the Government to increase capital allocations in 2016 for projects that were advancing ahead of schedule, thus reducing the planned expenditure for 2017. In addition, 2017 is an election year and the Government understands that execution has historically been lower in election years.

### 2.5.1: Expenditures by Fund

Government expenditure is spread across the Consolidated Fund of Timor-Leste (CFTL), the Human Capital Development Fund (HCDF) and loans. As of 2016, the Infrastructure Fund is an autonomous agency under the CFTL. Compared to the 2016 Rectification Budget figures, all Government expenditures have decrease: HCDF expenditure (-20.0%), loan expenditure (-4.8%) and CFTL (-30.6%).

Table 2.5.1.1: Expenditure by Fund, (\$m)

	2015 Actual	2016 BB1 Rec	2017 Budget	2018	2019	2020	2021
<b>Combined Sources Budget</b>	1,562.9	2,157.5	1,543.4	2,379.3	2,549.4	2,182.1	1,952.4
Government Expenditures by Fund	1,340.2	1,952.9	1,386.8	2,271.0	2,480.1	2,142.2	1,952.4
CFTL (excl. loans)	1,068.8	1,811.9	1,257.8	1,930.4	1,986.3	1,788.1	1,694.4
HCDF	32.0	34.0	27.2	29.9	32.9	36.2	39.8
Infrastructure Fund (Special Fund, excl. loans)	215.6	1	-	-	-	-	-
Loans	23.8	107.0	101.8	310.7	460.8	317.8	218.2
Development Partner Commitments	222.7	204.6	156.6	108.3	69.3	39.9	-

Sources: National Directorate of the Budget and Development Partners Management Unit, Ministry of Finance, 2016

### 2.5.2: CFET / CFTL Expenditures

The CFTL is the Government's central account and includes all expenditures for line ministries and autonomous agencies with the exception of the HCDF. Within it, recurrent and capital expenditures are spread across five appropriation categories as laid out in table 2.5.2.1.

Budgeted expenditures in the CFTL will decrease by 30.6% in 2017 compared to the 2016 Rectification Budget. This is largely due to the decrease in infrastructure spending, which was accelerated in 2016. The VI Constitutional Government has also reviewed and will stabilize the level of expenditures in order to control the growth of the public sector, minimize wasteful expenditures and therefore boost returns on investment. A smaller and more efficient public sector will provide an opportunity for greater private sector investment-led growth. Recurrent expenditures have decreased by 6.9% in 2017 compared to the 2016 Rectification Budget, particularly on goods and services. Notably, transfers have decreased by 11.5%, predominantly due to a substantial reduction in transfers to the Oecusse Special Zone for Social Market Economy (ZEESM).

Table 2.5.2.1: Breakdown of CFTL expenditure, (\$m)

	2015 Actual	2016 BB1 Rec	2017 Budget	2018	2019	2020	2021
Total CFTL Expenditure	1,068.8	1,811.9	1,257.8	1,930.4	1,986.3	1,788.1	1,694.4
Recurrent	1,001.7	1,072.9	998.7	1,038.7	1,080.2	1,123.4	1,168.4
Salary and Wages	173.3	181.9	208.8	217.2	225.9	234.9	244.3
Goods and Services	395.6	415.0	368.6	383.3	398.7	414.6	431.2
Public Transfers	432.9	476.0	421.3	438.1	455.6	473.9	492.8
Capital	67.1	739.0	259.1	891.7	906.1	664.7	526.0
Minor Capital	33.8	18.8	11.9	12.3	12.8	13.4	13.9
Capital and Development	33.3	720.2	247.2	879.4	893.3	651.4	512.1
Infrastructure Fund (Autonomous, excl. loans)	-	676.7	222.6	853.8	866.7	623.7	483.3

Source: National Directorate of the Budget, Ministry of Finance, 2016

### 2.5.2.1: Salaries and Wages

Salaries and wages expenditures are expected to grow by 14.8% in 2017 compared to the 2016 Rectification Budget. This is due to changes in the structures of some ministries and state institutions following new Organic Laws and the implementation of a salary increase for the General Regime in 2017.

### 2.5.2.2: Goods and Services

Investments in new capital assets have been significant in recent years. These assets require additional resources for their operation and maintenance, so to ensure that they operate efficiently. The Goods and Services budget will reach \$368.6 million for 2017. There has been some reprioritization in Goods and Services expenditures to ensure they focus on areas in the SDP and hence contribute to the wider economy and society. Therefore, there are reductions from cuts in items such as catering and travelling in an effort to boost expenditures with high and positive returns. This section first describes measures under this appropriation category.

### Measures

The main measures for goods and services are:

- \$54.9 million to the Ministry of Public Works, Transport and Communication towards fuel and maintenance of electricity generators in Hera and Betano. Providing electricity throughout the whole country continues to be a cornerstone of the Government's economic development efforts. Ensuring effective maintenance of generators and the regular, adequate supply of fuel is essential for ensuring a reliable supply of electricity.
- \$17.6 million is allocated to the Municipalities for the School Feeding program in public schools, subsidies to school and operational costs and services for administrative authorities to help support the Municipalities.
- \$15 million to the Whole of Government to support the national elections. The national elections reinforce the Government's commitment towards promoting democracy and inclusive growth.
- \$12.3 million to the Whole of Government for legal services. These are funds to enable the state to defend itself in various legal cases.
- \$9.6 million to the Ministry of Public Works, Transport and Communication for a clean water and sanitation programme in Dili and rural and urban areas.
- \$8.5 million to the Ministry of Education for printing, supply of school materials, support for public schools and scholarship opportunities.
- \$5 million to the Whole of Government for the Counterpart Fund.
- \$4.9 million to SAMES for medication to help improve the quality of health services provided in the country.
- \$3.3 million to the Whole of Government for the Fiscal Reform, Performance Management Reform and Budget Performance Reform.
- \$2.8 million to the Ministry of Health to buy food for patients. These expenditures will help improve the quality of health services provided in the country.
- \$2.5 million to the Whole of Government for the paying of quotas to international institutions.
- \$2.3 million to the Administration of Ports of Timor-Leste for fuel for the Berlin Nakroma to ensure the operation of the ferry and continued access to Oecusse and Atauro for the population of Timor-Leste.

- \$2.0 million to the Ministry of Commerce, Industry and Environment towards rice imports and the support of local products. This will support the local rice market, contribute to the School Feeding and Disaster Relief programs and ensure the basic access to food for the population.
- \$1.8 million to the Ministry of Tourism, Art, and Culture to promote culture and tourism in Timor-Leste and to support the Expo and other international events.
- \$1.6 million to the Whole of Government for external audit services.
- \$1.3 million to the Office of the Inspector General of State (IGE) for the maintenance of heavy equipment.

### 2.5.2.3: Public Transfers

Public transfers comprise all of the money the Government spends on public grants and consigned payments. They are the largest category in recurrent expenditures and are set to reach \$421.3 million in 2017, 11.5% lower than the 2016 Rectification Budget figure. This section describes the main measures for this category.

### Measures

The main measures for public transfers include:

- \$172.1 million to the Special Administrative Region of Oecusse Ambeno (ARAEOA) and the Oecusse Ambeno and Atauro Special Zones for Social Market Economy (ZEESM).
- \$153.3 million to the Ministry of Social Solidarity towards social programs, including the veterans', old age and disability pension schemes, Bolsa de Mãe, victims of natural disasters and for the medical treatment of veterans. These programs support vulnerable and deserving groups and contribute to reducing poverty.
- \$16.0 million to the Ministry of Petroleum and Mineral Resources to support the National Petroleum Authority and Minerals (ANPM), TIMOR GAP and the Institute of Petroleum and Geology (IPG). This money is required to ensure Timor-Leste maximizes the benefits from its natural resources.
- \$11 million to the Whole of Government for the provision of pensions for permanent civil servants under the contributory regime.
- \$8.2 million to the Ministry of Health for treatments abroad, primary healthcare and the subsidy for Cuban Doctors in Timor-Leste. These investments are important to further improving the quality of health services for the population.
- \$7.7 million to the Municipalities to support urban cleaning activities, school feeding programs and school grants, contributing to rural development and inclusive growth.

- \$6.5 million to the Whole of Government to support the activities of the Church in Timor-Leste, in line with the plans and policies of the Government.
- \$6.0 million to the National Electoral Commission. This expenditure will provide subsidies to political parties, which will contribute to the democratic process in Timor-Leste.
- \$5.0 million to the Whole of Government in order to capitalize the Central Bank of Timor-Leste (BCTL. This capitalization will contribute to the development of the financial sector in the country.
- \$4.8 million to the Secretary of State of Youth and Sports to support sport and artistic activities. Promoting culture and sports is important both for morale as well as to promote Timorese traditions.
- \$4.4 million to the Office of the Prime Minister towards supporting NGOs. The NGO sector in Timor-Leste provides a valuable service to the country and its people.
- \$4.0 million to former Leaders and formers members of sovereign bodies for a lifetime pension due to the dedication and service provided to the country.
- \$4.0 million to the Whole of Government to support the creation of a Credit Guarantee Scheme for Small and Medium Enterprises to ensure Timorese businesses have access to funding, helping the business environment to develop in Timor-Leste.
- \$3.3 million to the Secretariat of State for Vocational Training Policy and Employment (SEPFOPE) for the rural employment program. This will contribute towards promoting job creation and economic growth, particularly in rural areas.
- \$2.3 million to the Whole of Government for the g7+ secretariat. The work of this secretariat ensures that the voice of fragile states is heard and acted upon by the international community.
- \$1.7 million to the Secretary of State for Social Communication to provide subsidy for Radio Television Timor-Leste (RTTL, E.P).
- \$1.5 million to the Whole of Government to cover loan repayments.
- \$1.5 million to the Whole of Government as contributions for international financial support. This will support the international community and allow Timor-Leste to further influence the global community.
- \$1.2 million to the Ministry of State Administration to support the urban solid waste management program and the operational costs of the National Program for Village Development (PNDS), helping aid rural development.

• \$1.1 million to the Ministry of Education towards the funding of Portuguese teachers in Timor-Leste in Reference Schools through (CAFE).

### 2.5.2.4: Minor Capital

Minor capital includes expenditures on vehicles, furniture and other movable assets. The 2017 budget for this category is significantly decreasing by 37.0% from the 2016 Rectification Budget. This is a result of the expenditures reprioritization process. Expenditure under the minor capital category is used towards the purchase of capital equipment such as vehicles and machines that last for several years and do not need to be repurchased in the near future. This section first describes the main measures for this category.

### Measures

- \$3.0 million to the Parliament for the purchase of vehicles for new members of Parliament in 2017.
- \$1.4 million to the National Laboratory for the purchase of new laboratory equipment and machinery to allow further research.
- \$1.3 million to Guido Valadares National Hospital to purchase a CT scanner to improve the healthcare facilities offered in Timor-Leste.
- \$1 million to the Ministry of Public Works, Transport and Communication for the purchase of pre-paid electricity meters to ensure that electricity used is paid for across the country.

### 2.5.2.5: Capital and Development

From Table 2.5.2.5.1, CFTL capital and development expenditures have increased due to the inclusion of the Infrastructure Fund (IF) as an autonomous agency under the CFTL. CFTL capital and development expenditures are broken down into \$222.6 million for the IF, \$10.7 million for the Integrated Municipal Development Planning (PDIM) and \$13.9 million for other capital and development projects across line ministries.

Table 2.5.2.5.1: PDIM and Other Capital and Development Expenditures (\$m)

	2015 Actual	2016 BB1 Rec	2017 Budget	2018	2019	2020	2021
Total Capital and Development	33.3	720.2	247.2	879.4	893.3	651.4	512.1
Infrastructure Fund (Autonomous, excl. loans)	1	676.7	222.6	853.8	866.7	623.7	483.3
District Development Programs	14.2	23.0	10.7	11.2	11.6	12.1	12.5
Ministries / Agencies	19.1	697.2	13.9	14.4	15.0	15.6	16.2

Sources: National Directorate of Budget, MoF and ADN, Ministry of Planning and Strategic Investment, 2016

### 2.5.3: Infrastructure Fund

As set out in the SDP, developing core economic infrastructure such as electricity grids, roads, bridges, water supply, ports, and irrigation systems is one of the key elements to support sustainable economic growth and social transformation in Timor-Leste. For this purpose, the Government established the IF in 2011, which financed key large infrastructure projects (above \$1 million). Since 2011, a total of \$3.25 billion has been approved and allocated to the IF to finance 22 programs, and includes Public Private Partnerships (PPPs) and external loans.

The Government has also introduced a new Maintenance and Rehabilitation program to emphasize the need for undertaking proper maintenance of infrastructure.

The Government's successful electrification project was the first step in laying out crucial basic infrastructure for the benefit of households and private investors. This program has resulted in supplying electricity to almost 75% of the territory. With the electricity program nearly at the stage of completion, the Government is now prioritizing investment in national roads, ports, airports and dams, some of which will be financed through concessional loans. Major civil works on the roads and Tasi Mane programs have commenced, and more than 50% of the IF budget in 2017 is allocated to these two programs.

The total budget for the IF (excluding loans) in 2017 is set to reach \$222.6 million and is distributed into various programs. In line with the Government's policy mentioned above, the largest portions of the 2017 IF budget are allocated to the roads program (38.6%), the Tasi Mane Development Program (22.1%), and maintenance and rehabilitation (4.3%).

Projections for outer years for the IF are summarized in Table 2.5.3.1. The pattern of expenditures in the IF is consistent with the Government's frontloading policy and current contractual obligations. The expenditure will increase in 2018 and 2019 as core infrastructure constructions from several strategic investment projects such as Tibar Bay Port, South Coast Highway, Suai Supply Base, and the Tasi Mane Development Program jointly rise. In 2020 and 2021, infrastructure spending gradually falls due to a combination of some of the major programs being completed and alternative infrastructure financing mechanisms being arranged to reduce the fiscal burden of large-scale infrastructure in a given year. To date these arrangements are Public-Private Partnerships (PPPs) and external loans.

Table 2.5.3.1: Infrastructure Fund Projections (\$m)

Infrastructure Data, \$ millions	2016 BB1 Rec	2017 Budget	2018	2019	2020	2021
Total Infrastructure (including loans)	783.7	324.4	1,164.5	1,327.5	941.5	701.6
Total Infrastructure (excluding loans)	676.7	222.6	853.8	866.7	623.7	483.3
Agriculture and Fisheries	2.5	3.2	14.3	45.5	32.8	16.3
Water and Sanitation	15.8	5.7	20.0	45.3	57.5	26.1
Urban and Rural Development	5.9	5.0	18.2	3.6	1.0	0.0

Public Buildings	3.9	7.9	42.8	88.5	68.0	13.7
Financial Sector	26.8	5.0	9.5	6.9	1.5	0.0
Youth and Sport	5.3	3.1	12.8	7.2	3.1	1.0
Education	0.9	2.4	17.6	35.0	33.7	9.5
Electricity	41.0	13.4	101.6	48.8	21.5	5.8
Information Technology	1.8	1.0	21.0	37.5	9.5	0.0
Millennium Development Goals	8.7	1.0	3.0	17.0	32.5	7.5
Health	1.6	2.0	5.2	8.9	10.3	2.6
Security and Defense	3.6	3.8	14.3	22.6	15.9	1.5
Social Solidarity	0.0	0.0	0.0	0.0	0.0	0.0
Tasi Mane Project	183.9	49.3	224.2	242.9	165.9	317.9
Roads	208.0	84.9	254.8	156.0	66.9	14.8
Maintenance and Rehabilitation	4.9	9.6	13.4	9.0	7.0	7.0
Bridges	2.1	2.8	9.2	10.2	12.9	1.4
Airports	24.5	16.4	34.5	43.6	65.8	52.5
Ports	131.3	2.0	30.9	31.3	13.3	2.5
Tourism Sector	1.1	1.5	2.6	1.4	0.4	0.0
Preparation, Design and Supervision of New Projects	3.1	2.6	4.0	5.5	4.5	3.5
Loans Program	107.0	101.8	310.7	460.8	317.8	218.2

Source: Major Projects Secretariat, Ministry of Planning and Strategic Investment, 2016

### 2.5.4: Expenditure on Loan Financed Projects

Expenditure on loan-financed projects is presented in Table 2.5.4.1, which amounts to \$101.8 million in 2017. This a 4.8% reduction compared to the 2016 Rectification Budget figure. A detailed description of these projects is presented in Section 2.7.

Table 2.5.4.1: Expenditure on Loan Financed Projects (\$m)

	2016 Budget Rectification	2016 F'casted Actual	Final 2017 Budget	2018	2019	2020	2021
Loan Expenditure	107.0	50.3	101.8	310.7	460.8	317.8	218.2

Source: Loans Unit, Ministry of Finance, 2016

### 2.5.5: Human Capital Development Fund

The purpose of the HCDF is to finance expenditures on scholarships and capacity development. For the 2017 budget, the HCDF is broken down into four major programs: Vocational Training, Technical Trainings, Scholarships and Other Types of Training.

Table 2.5.5.1 summarizes the budget appropriations for HCDF by program. The total 2017 budget is \$27.2 million, 20% lower than the 2016 Rectification Budget.

Table 2.5.5.1 Human Capital Development Fund by Program, (\$m)

	2016 Budget Rectification	Final 2017 Budget	2018	2019	2020	2021
Total HCDF (by Program)	34.0	27.2	29.9	32.9	36.2	39.8
Vocational Training	7.8	7.4	8.2	9.0	9.9	10.9
Technical Training	5.1	2.5	2.8	3.0	3.3	3.7
Scholarships	17.2	15.0	16.5	18.1	19.9	21.9
Other Training	3.8	2.3	2.6	2.8	3.1	3.4

Source: Secretariat for the HCDF, 2016

### 2.5.6: Development Partners' Commitments

Development Partners are set to contribute \$156.5 million in 2017. The details of these commitments are set out in Budget Book 5. It should be noted that these figures do not include loans. In addition, these figures are produced based on data from the Aid Transparency Portal, a system that tracks donor's contributions at the activity level.

There has been a contraction in the amount of donor funding made available to Timor-Leste, this, however is a natural part of the development process as the country becomes more selfreliant and moves away from donor support.

Future disbursements are also indicating that support will decrease dramatically in the next year and this trend will exponentially continue until 2020.

300 263.9 260.3 250 222.7

Figure 2.5.6.1: Development Partners' Commitments (Grants) 2013-2020, (\$m)

204.6 200 \$ millions 156.6 150 108.3 100 69.3 39.9 50 0 2013 Act. 2014 Act. 2015 Act. 2016 Est. 2017 Est. 2018 Est. 2019 Est. 2020 Est.

Source: Aid Transparency Portal, Ministry of Finance, 2016.

### 2.5.7: Classification of the 2017 budget by Sector

To examine 2017 budget allocations by sector we can use the standard United Nations Statistics Division 'Functions of Government' classification<sup>6</sup>. For the recurrent budget General Public Services has the largest allocation, this sector can be considered as the 'machinery of government', but also covers recurrent transfers to the new municipalities and the ZEESM. Social Protection receives the second largest share, at 21%. This covers pension and social welfare payments, including Bolsa de Mae, the old age and other pensions, and the school feeding program. Economic Affairs includes fuel for EDTL power generation as the largest item, and other areas such as road maintenance, agricultural spending and maintenance of water and irrigation systems. Education is the fourth largest sector, and health fifth largest.

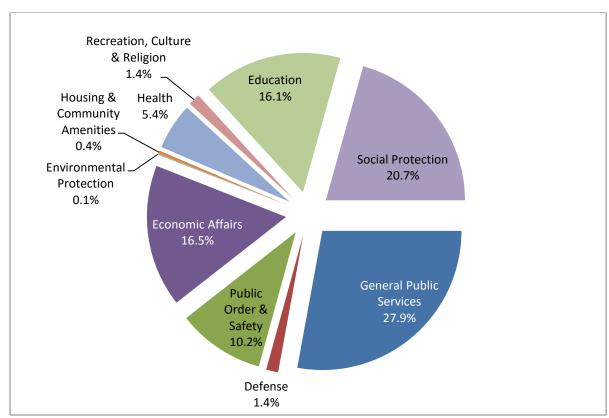


Figure 2.5.7.1 Recurrent expenditure by Sector for 2017

Source: Estimate based on proposed ministerial allocations, Ministry of Finance, 2016.

Looking at the sectoral division of the Infrastructure Fund, which covers 60% of capital spending, (ZEESM capital spending covers 33%, and other capital spending 7%). Economic Affairs covers 78% of IF spending, and road projects alone covering 54%. Roads are a stated priority in the Strategic Development Plan, and now that the electricity project has been

.

<sup>&</sup>lt;sup>6</sup> http://unstats.un.org/unsd/cr/registry/regcst.asp?Cl=4

largely completed, funding to the roads program is now the largest single component of the budget. Most road expenditure is loan financed, and details of these projects are in Section 2.7.3. Other than roads, Suai airport and supply base are the largest projects in the Economic Affairs sector, receiving a combined allocation of \$29.4 million. Environmental Projection is almost entirely the Dili Drainage project, which is allocated \$32 million in 2017. The remaining 7.5% of the Infrastructure Fund allocation covers the remaining sectors, including the construction of new public buildings, development of IT infrastructure, and other capital investments. Further details are provided in Part 1 of Budget Book 6.

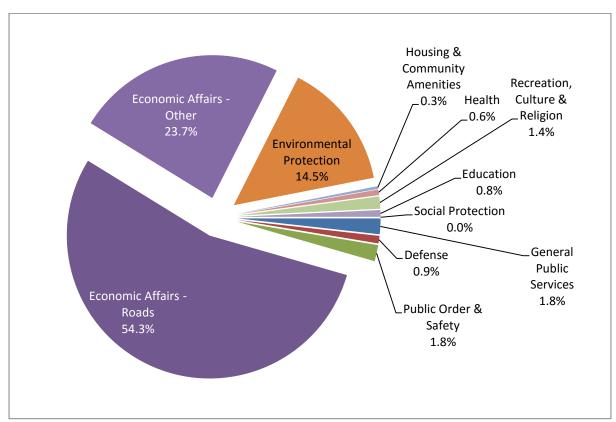


Figure 2.5.7.2 Infrastructure fund by Sector for 2017

Source: Estimate based on proposed project allocations, Ministry of Finance, 2016.

### 2.6: Revenue

### 2.6.1: Overview of Revenue Projections

Table 2.6.1.1 shows the forecasts for total revenues up to 2021, which are the sum of petroleum revenues and domestic revenues. The gradual trend of petroleum revenues declining is in general set to continue as production from existing fields draws to a close.

Domestic revenues have been performing strongly in 2016, and are likely to exceed the original budget estimate of \$171 million. However domestic revenues continue to make up a small proportion of overall revenues and thus do not completely offset the decline from

petroleum. This leads to a forecast of falling total revenues, which underlines the importance of focusing on domestic revenue streams going forward.

It is important to note that the forecasts presented do not include additional revenues from the Fiscal Reform detailed in Section 2.2, as these reforms are still to receive Parliamentary approval.

Table 2.6.1.1 Total Revenue, 2015 – 2021, (\$m)

	2015 Actual	2016 Projection	2017 Projection	2018	2019	2020	2021
<b>Total Revenues</b>	1,127.5	1,261.3	1,312.6	1,126.0	1,106.6	958.7	1,062.6
Domestic Revenues	170.0	197.8	206.2	219.3	233.3	247.9	263.3
Petroleum Revenues	957.5	1,063.5	1,106.3	906.7	873.3	710.7	799.3

Source: National Directorate of Economic Policy and Petroleum Fund Administration Unit, Ministry of Finance, 2016. Domestic revenues include tax revenues collected by ZEESM.

### 2.6.2: Domestic Revenues

Domestic revenues in Timor-Leste are composed of tax revenues, fees and charges, interest, revenues from autonomous agencies and tax revenue from the ZEESM. Table 2.6.2.1 breaks down domestic revenues into these categories showing actual and forecasted amounts between 2015 and 2021. Total domestic revenues are expected to increase by 4.3% in 2017 compared to the 2016 final estimated figures.

Table 2.6.2.1: Domestic Revenue 2015 – 2021, (\$m)

	2015 Actual	2016 Projection	2017 Projection	2018	2019	2020	2021
<b>Total Domestic Revenue</b>	170.0	197.8	206.2	219.3	233.3	247.9	263.3
Taxes	119.8	140.6	145.7	155.5	165.9	177.0	188.7
Fees and Charges	43.9	46.9	50.0	53.0	56.0	59.0	62.0
Interest	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Autonomous Agencies	6.6	5.6	6.9	7.0	7.5	7.9	8.4
ZEESM (Taxes)		4.6	3.6	3.8	3.9	4.1	4.2

Source: National Directorate of Economic Policy, Ministry of Finance, 2016

### 2.6.2.1: Tax Revenues

Tax revenues comprise the largest source of domestic revenues in Timor-Leste, totaling 71% of total domestic revenues in 2016. Tax projections are summarized in Table 2.6.2.1.1 and are divided into Direct taxes, Indirect taxes and Other tax revenues.

Tax revenues are performing well, and are forecast to have grown by over 17% in 2016, exceeding their targets. This reflects the introduction of various reforms over the previous three years to streamline processes and procedures, in particular in Customs, which collects

sales tax and excise revenue in addition to customs duties. Further, Customs has collected \$4 million in arrears in 2016, and over \$4 million was collected by the National Directorate of Revenue from arrears and penalties of corporate tax. These are 'one-off' payments that will not be repeated in 2017.

Looking to the future, tax revenues are forecast to increase in line with economic growth after adjusting for one-off payments in 2016, and will reach \$145.7 million in 2017. Withholding tax has been performing strongly in recent years due to the number of publically funded infrastructure projects, and this is expected to continue through to 2021.

Table 2.6.2.1.1: Total Tax Revenue 2015 – 2021, (\$m)

	2015 Actual	2016 Projection	2017 Projection	2018	2019	2020	2021
Total Tax	119.8	140.6	145.7	155.5	165.9	177.0	188.7
Direct Taxes	53.3	61.1	65.0	69.1	73.5	78.1	82.9
Income Tax	17.5	18.7	19.6	20.5	21.5	22.4	23.4
Individual Income	5.4	9.8	10.2	10.7	11.2	11.7	12.2
Individual Inc Other	12.1	8.9	9.3	9.8	10.3	10.7	11.2
Corporate Tax	8.5	9.6	10.3	11.0	11.8	12.6	13.5
Withholding Tax	27.3	32.8	35.1	37.6	40.2	43.1	46.1
Indirect Taxes	66.2	79.0	80.2	85.9	91.9	98.3	105.2
Service Tax	3.1	3.0	3.2	3.4	3.7	3.9	4.2
Sales Tax	13.1	15.0	16.0	17.1	18.3	19.6	21.0
Excise Tax	37.9	43.3	46.3	49.5	53.0	56.7	60.7
Import Duties	12.1	17.8	14.8	15.8	16.9	18.1	19.3
Other Tax Revenue	0.2	0.5	0.5	0.5	0.5	0.6	0.6

Source: National Directorate of Economic Policy, Ministry of Finance, 2016

# 2.6.2.2: Fees and Charges

Fees and charges include a wide selection of categories from non-tax sources that contribute to domestic revenue. These comprise administrative fees, utility payments and royalty payments to the Government from natural resources other than petroleum.

Increases in Fees and Charges revenue in 2016 have been driven by higher electricity sales, which have increased 30% year-on-year in 2016. This shows a good performance by EDTL in expanding the number of connections and the use of electricity metering, as well as an indication of a growing economy. The average revenue projection for fees and charges is assumed to increase by 6.5% in 2017, with the largest contribution coming from electricity revenue, at 62% of the total revenue from Fees and Charges. It is estimated that the revenue from electricity will continue to increase as EDTL continue to distribute pre-paid meters and electricity coverage increases across the country. We assume that the contribution from transport, immigration and rental of government property will remain stable. The revenue

from bid documents is expected to increase significantly as more private sector companies compete for government tenders.

Projections for outer years are also expected to continue a positive trend, following the improvement and reinforcement of collection mechanisms in line ministries.

Table 2.6.2.2.1: Fees and Charges Projections 2015 – 2021, (\$000's)

	2015 Actual	2016 BB1 Rec	2017 Projection	2018	2019	2020	2021
Total Fees and Charges	43,919.4	46,906.1	49,950.4	53,007.5	55,992.9	58,994.7	62,013.6
Postage Fees	35.8	39.9	44.4	48.7	53.0	57.4	61.7
Property Rentals	3,846.3	3,293.5	3,632.4	3,820.0	4,007.5	4,195.1	4,382.6
Water Fees	492.5	170.8	177.7	184.8	192.2	199.8	207.8
Vehicle Registration Fees	1,407.1	1,735.2	1,629.1	1,744.1	1,859.0	1,974.0	2,089.0
Vehicle Inspection Fees	535.6	663.2	689.7	717.3	746.0	775.9	806.9
Vehicle Inspection Imported	14.4	10.9	11.3	11.8	12.3	12.7	13.3
Drivers License Fees	354.5	356.9	371.2	386.0	401.4	417.5	434.2
Franchising Public Transport Fees	124.9	306.8	319.0	331.8	345.1	358.9	373.2
Transport Penalties	113.5	130.9	136.2	141.6	147.3	153.2	159.3
Other Transport Fees	54.8	38.1	39.7	41.2	42.9	44.6	46.4
ID and Passport	865.5	924.9	961.9	1,000.4	1,040.4	1,082.0	1,125.3
Visa Fees	3,879.5	3,637.1	3,782.6	3,933.9	4,091.2	4,254.9	4,425.1
Court Fees	258.5	179.3	186.5	194.0	201.7	209.8	218.2
Dividends, Profits, and Gains	4,492.7	729.9	759.1	789.5	821.0	853.9	888.0
Fines and Forfeits	109.7	130.2	135.4	140.8	146.5	152.3	158.4
Mining and Quarrying	362.4	350.0	364.0	378.6	393.7	409.5	425.8
Bid Document Receipts	84.1	2.7	162.8	189.1	215.3	241.6	267.9
Auctions	159.7	852.2	886.2	918.5	918.5	918.5	918.5
Embassy Fees	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Productos Florestais	104.5	80.1	83.3	86.6	90.1	93.7	97.5
Rental Government Property	104.5	222.7	231.6	240.9	250.5	260.5	271.0
EAIP	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Sanitation Service Fees	11.4	17.1	17.8	18.5	19.2	20.0	20.8
TL Internet Domain Revenue	22.6	86.9	90.3	93.9	97.7	101.6	105.7
Social Game Receipts	929.8	1,370.3	1,544.1	1,784.6	2,025.1	2,265.5	2,506.0
Rice Sales	1,382.7	1,333.5	1,386.9	1,442.4	1,500.0	1,560.1	1,622.5
Sales of Local Produce (Bamboo)	183.5	0.0	0.0	0.0	0.0	0.0	0.0
Sales of Local Produce (Bean, Corn, Rice)	10.8	147.4	153.3	159.4	165.8	172.4	179.3
Electricity Revenues	22,027.3	28,635.4	30,635.4	32,635.4	34,635.4	36,635.4	38,635.4
Other Fees	7.7	0.0	0.0	0.0	0.0	0.0	0.0
Other Non-Tax Revenues	587.2	1,460.1	1,518.5	1,573.8	1,573.8	1,573.8	1,573.8

Revenues from institutions							
that are now autonomous	1,356.1	-	-	-	-	-	-
agencies							

Source: National Directorate of Economic Policy, Ministry of Finance, 2016

#### 2.6.2.3: Interest

Interest reflects interest payments received from cash held in Government funds. Given low interest rates, and low cash balances held by government, this is a small source of revenue. Interest is expected to reach \$20,400 in 2017 compared to \$19,600 in 2016.

# 2.6.2.4: Autonomous Agencies

The number of autonomous agencies has been increasing steadily in recent years, reflecting government's desire to grant greater financial independence to institutions so to improve their efficiency. From a revenue perspective the port in Dili generates the majority of revenues for this group, as detailed in Table 2.6.2.4.1.

Table 2.6.2.4.1: Autonomous Agencies 2015 – 2021, (\$000's)

	2015 Actual	2016 Projection	2017 Projection	2018	2019	2020	2021
Total Autonomous Agencies	6,580.8	5,584.5	6,924.5	7,004.0	7,461.6	7,921.8	8,384.8
Timorese Resistance Archive and Museum	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Conselho Imprenza	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Institute for Business Support (IADE)	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Specialized Investment Agency	0.0	2.6	4.4	4.6	4.8	5.0	5.2
Service for Registration and Verification of Entrepreneurs	0.0	241.0	250.6	260.7	271.1	281.9	293.2
Bamboo Center	0.0	46.2	48.0	49.9	51.9	54.0	56.2
Centro de Formação SENAI	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Polícia Cientítfica de Investigação Criminal	0.0	0.0	0.0	0.0	0.0	0.0	0.0
National Agency for Academic Assessment and Accreditation - ANAAA	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Guido Valadares National Hospital	0.0	168.5	175.2	182.2	189.5	197.1	205.0
SAMES	0.0	0.0	0.0	0.0	0.0	0.0	0.0
National Laboratory	8.2	3.5	3.7	3.8	4.0	4.1	4.3
Institute of Health Sciences	0.0	0.0	0.0	0.0	0.0	0.0	0.0
National Rehabilitation Centre	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Equipment Management Institute	122.8	55.3	57.5	59.8	62.2	64.7	67.3
Administrations of Ports of Timor-Leste	4,146.1	4,436.0	4,959.8	5,351.3	5,742.8	6,134.3	6,525.8
National Communication Authority	0.0	0.0	0.0	0.0	0.0	0.0	0.0
National Defense Institute	0.0	0.0	0.0	0.0	0.0	0.0	0.0
National University of Timor Lorosae	0.0	631.3	656.6	682.8	710.1	738.6	768.1
ZEESM*	0.0	0.0	768.5	408.7	425.1	442.1	459.8
Infrastructure Fund	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Authority for Food Inspection and	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Economic Activity	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Source: National Directorate of Economic Policy, Ministry of Finance, 2016

## 2.6.3: Petroleum Revenues and the Petroleum Fund

The Petroleum Fund currently finances most of the state budget. This section addresses the expected inflows into the Fund from petroleum revenues, the ESI calculation and provides an overview of the investment management of the Petroleum Fund.

### 2.6.3.1: Inflows of Petroleum Revenues

The inflow of petroleum revenues is determined by prices, production and costs. Compared with 2015 and 2016, the oil price in this budget is significantly lower over the forecasting period. The total costs are slightly lower and there is also a slight change in production. The revenues declined by more than half in 2015 to \$978.9 million compared to the \$1,817 million received in 2014. The expected revenue in 2016 was revised down from \$718.7 million to \$316.6 million (see Table 2.6.3.1.1).

Table 2.6.3.1.1: Petroleum Revenues from Bayu-Undan and Kitan 2014-2020 (\$m)

	2015 Actual	2016 Estimate	2017 Budget	2018	2019	2020	2021
Total Petroleum Fund Revenue	957.5	1,063.5	1,106.3	906.7	873.3	710.7	799.3
Petroleum Fund Investment Return	-21.4	747.0	842.9	824.1	788.1	681.6	708.2
Total Petroleum Revenue	978.9	316.6	263.4	82.5	85.3	29.1	91.1
BU FTP/Royalties	233.4	43.2	30.2	19.1	19.1	0.0	0.0
BU Profit oil	303.7	275.9	137.5	26.6	0.0	0.0	0.0
BU Income Tax	205.2	49.2	23.7	0.0	0.0	0.0	0.0
BU Additional Profit Tax	156.5	122.1	71.1	0.0	38.2	0.0	0.0
BU Value Added Tax	22.6	5.1	5.8	8.9	5.2	5.7	91.1
BU Other Payments	33.6	-178.9	-4.9	27.9	22.8	23.3	0.0
Kitan	23.8	0.0	0.0	0.0	0.0	0.0	0.0

Source: Petroleum Fund Administration Unit, Ministry of Finance, 2016

## Petroleum prices

Brent crude oil continues to be used in the petroleum wealth calculation as it represents a better indicator of the price of Bayu-Undan liquid products (condensate and LPG).

The oil price has substantially dropped since mid-2014 due to global over-supply and weak demand. The daily average oil price of Brent in 2015 was US\$52.3 per barrel and in 2016 for the period from 1 January to mid-September was \$41.5 per barrel. The estimated average oil price for 2016 as a whole is now \$42.7 per barrel, compared with the \$64.7 per barrel estimate in the Budget 2016. Future oil prices are now assumed to be significantly lower than

<sup>\*</sup>ZEESM revenue includes fees and charges only, tax revenue is presented separately. The figure for 2017 also includes revenue from fees and charges for 2016 as this was not represented in the 2016 Budget Book figures.

previously forecasted (see Figure 2.6.3.1.1). Oil prices have been more volatile since mid-2014 and future oil price projections also are associated with higher uncertainty.

250 Brent Historical EIA Low Case 2016 EIA Base Case 2016 EIA High Case 2016 200 US\$ per barrel, \$2015 Price to ESI 2016 Price to ESI 2017 150 Price to ESI 2014 Price to ESI 2015 Price to ESI 2013 100 50 1992 1997 2002 2007 2012 2017 2022 2027 2032 1987

Figure 2.6.3.1.1: Historical Changes and Future Projections for Brent Oil Price (\$ per barrel)

Source: Petroleum Fund Administration Unit, Ministry of Finance, 2015

## **Petroleum Production**

The production forecast of liquids (condensate and LPG) for Bayu-Undan is lower compared with the Budget 2015 and 2016. The total petroleum production from Bayu-Undan (also including LNG) is estimated to have peaked in 2011 at 59 million barrels of oil equivalents and is now set to decline before ceasing in 2020.

Production in the Kitan field commenced in the 4th quarter of 2011. Operations were suspended in December 2015 due to the drop in prices and Kitan is currently excluded in the ESI calculation.

#### Costs

The forecasted total costs for the Bayu-Undan project are slightly lower in this Budget 2017 than in the Budget 2016. The change in the cost projections is primarily from the capital expenditures related to Phase 3 and other operational issues.

#### 2.6.3.2 Petroleum Wealth and ESI calculation

According to the Petroleum Fund Law, the Estimated Sustainable Income (ESI) is the maximum amount that can be appropriated from the Petroleum Fund in a fiscal year and leave sufficient resources in the Petroleum Fund for an amount of the equal real value to be appropriated in all later years. The ESI is set to be 3 percent of the Petroleum Wealth. The ESI is designed to help smooth government spending when petroleum revenues are temporarily high and in the subsequent years to protect the real value of the Petroleum Fund. The

Government can withdraw an amount from the Petroleum Fund in excess of the ESI where National Parliament approves that it is in the long term interest of Timor-Leste.

Figure 2.6.3.2.1 depicts the actual withdrawals from 2005 to 2015 and approved for 2016 compared to the ESI.

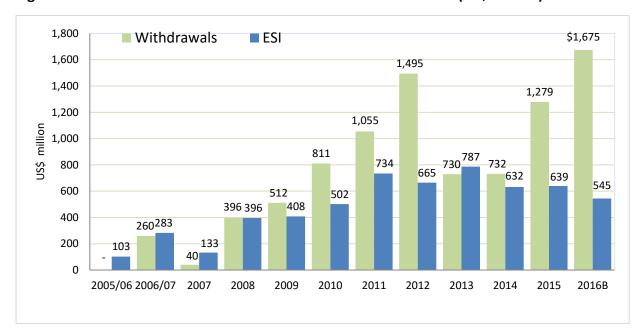


Figure 2.6.3.2.1: Actual withdrawals vs. ESI from 2005 to 2016 est. (US\$ million)

From 2006/2007 until the end of 2015, the Government has withdrawn a total of \$7,309.4 million. This is about \$2,083.8 million higher than the cumulative ESI for that period. For the purpose of estimating ESI, it is assumed that the Government is expected to withdraw the full amount approved by the Parliament for 2016 of \$1,674.5 million, which would increase the total cumulative withdrawal to nearly \$9 billion or \$3.2 billion above the cumulative ESI.

The Petroleum Wealth is estimated to be \$16,054.6 million as of 1 January 2017, comprised of the Fund's balance of \$15,606.6 million and the Net Present Value of future petroleum revenue of \$448.0 million. Accordingly, the ESI is estimated at \$481.6 million for 2017. This is about \$52.8 million less than what was estimated in last year's budget. The key assumptions behind the calculations are listed in Table 2.6.3.2.1.

Table 2.6.3.2.1: Key assumptions behind the ESI

Asset recognition	Forecast petroleum revenues are included only for projects with approved development plans. This includes Bayu-Undan.
Petroleum Reserves and Production Forecasts	Project operators provide production estimates. Low case production is used, consistent with a 90 percent probability that actual will exceed the forecast.
Oil price forecast	ESI for Budget 2017 is prepared using the average of the Energy Information Agency (EIA) low case and reference case for Brent in its Annual Energy Outlook (AEO) for 2016.

Prices for specific petroleum products	Bayu Undan produces condensate, Liquefied Petroleum Gas (LPG) and Liquefied Natural Gas (LNG). Forecast assumptions for each product are derived from historic differentials observed with Brent. Liquefied Natural Gas (LNG) prices are forecast
	using the provisional price formula negotiated between the Darwin LNG (DLNG) facility and Japanese LNG buyers. The price formula is renegotiated every three years.
Production costs	Central estimates of future capital and operating costs as provided by project operators.
Discount rate	Under Schedule 1 of the Petroleum Fund Law, the interest rate used to discount future petroleum revenue is the expected rate of return on the portfolio of financial assets held in the Fund. The Fund's asset allocation is 60 percent bonds and 40 percent equities.

Table 2.6.3.2.2 shows that the estimated Petroleum Wealth and the ESI from 2015 and onwards, assuming that withdrawals from the Fund are equal to the projected withdrawals in Table 2.6.3.3.1.

Table 2.6.3.2.2: Petroleum Wealth and the Estimated Sustainable Income (ESI)

	2015*	2016*	2017 Budget	2018	2019	2020	2021
Estimated Sustainable Income (PWx3%)	638.5	544.8	481.6	475.1	447.9	419.6	393.3
Total Petroleum Wealth (PW)	21,283.3	18,159.6	16,054.6	15,836.4	14,928.6	13,988.0	13,110.1
Opening PF Balance			15,606.6	15,634.1	14,799.8	13,887.2	13,021.5
Net Present Value of Future Revenues			448.0	202.3	128.8	100.8	88.6

Note: \* ESI for 2015 & 2016 figures as estimated for in Budget 2015 and Budget 2016

# Changes in the ESI from 2016 to 2017

Figure 2.6.3.2.1 shows the key incremental changes in the 2017 ESI since the Budget 2016. The main factors driving the difference are the lower oil price, lower investment returns in 2015 and higher withdrawals following the 2016 rectification budget.

# Actual data for 2015

The current ESI for 2017 incorporates the actual outcomes in 2015. Actual petroleum revenue was \$117 million higher (13.6 per cent) than estimated. However, the actual investment return was much lower than the long-run expected return, which resulted in a lower than estimated petroleum fund balance. In sum, this decreased the 2017 ESI by \$12 million.

# Actual 2016 withdrawals from the Petroleum Fund

The 2017 ESI as estimated in Budget 2016 is based on the assumption that the Government would withdraw the ESI plus the approved excess from the Petroleum Fund in original 2016 budget. However, the Parliament approved a rectification budget for 2016 that involves

higher withdrawals, \$1,129.7 million in excess of the ESI. This has decreased the 2017 ESI by \$12 million.

## Oil prices

The current ESI for 2017 assumes a benchmark oil price of \$42.7 per barrel in 2016. This is based on the actual outcomes from January to mid-September and forecasts of future prices from November to December 2016. The oil benchmark forecast for next year is \$42.2 per barrel, which is lower than the forecast previously used of \$68.8. The change in Brent benchmark forecast results in a US\$ 32 million decrease in the 2017 ESI.

#### Production

Production in 2017 is forecasted to be more or less the same as in Budget 2016. The first few years are now expected to be higher, however this is offset by the production ceasing one year earlier in 2020. These estimates resulted in ESI for 2017 increasing by \$1 million.

# Liquids price differentials (condensate and LPG)

The price for Bayu-Undan condensate products is forecasted based on the historical relationship with the benchmark Brent price. This historical price differential is then applied to the EIA's forecasts for Brent prices to estimate the future price on the products sold in the Timor Sea. The result of these new price differentials is similar with what was previously used hence there is no impact on the ESI 2017.

### Cost

Production costs from the two operators are forecasted to be slightly lower in Budget 2017 than in Budget 2016. This has increased the ESI 2017 by \$12 million.

## Rates of return and discount rate

The expected long-term nominal portfolio return remains unchanged from last year's forecast of 5.7 percent nominal per annum. This is applied in future years although for 2016 the expected investment return (which is an average of actual returns to date and expected returns) is lower. This decreases the ESI 2017 by \$1 million.

### Other Taxes

Other taxes include wage taxes, tax collections from subcontractors and exploration drilling. These taxes are forecast for Budget 2017 based on an analysis of recent collections and taking into account exploration work commitments. This has decreased the ESI 2017 by \$2 million.

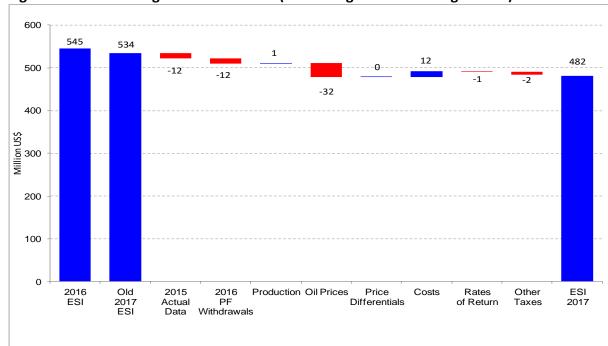


Figure 2.6.3.2.1: Changes in the 2016 ESI (from Budget 2015 to Budget 2016)

Source: Petroleum Fund Administration Unit, Ministry of Finance, 2016

# **Sensitivity Analysis**

The Government's objective is to prepare an ESI that is prudent overall, as required by the Petroleum Fund Law. The calculations are based on the best information available and advice from experts, however, each input is inherently subject to significant uncertainty.

Figure 2.6.3.2.3 starts with the ESI 2017 of \$481.6 million and shows by how much ESI would change if a different assumption for each key variable were used. The current ESI is much less affected by the change in petroleum revenue assumptions about oil prices and production, compared to earlier years when future petroleum revenues represented a greater share of Petroleum Wealth.

Note from Figure 2.6.3.2.3 that:

- If the average of the low and base case production (which is labeled P70 Production<sup>7</sup>) was used in ESI 2017, rather than the low case, the ESI would increase by \$17 million to \$499 million.
- If the Base Case for LNG production was used, it would change the ESI by approximately \$21 million. If the Base Case production for both Liquids and LNG was used, the ESI would increase by \$32 million.

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<sup>&</sup>lt;sup>7</sup> The average of the low (P90) case and the base (P50) case is not exactly the same as the P70 case, but they are roughly equivalent and the label P70 is used for convenience. Rather than using the low case in the ESI

- For each change in production costs by 15 percent, the ESI would change by \$3 to \$4 million.
- The forecast of future petroleum prices is based on the average of the AEO Low and Reference Cases for Brent. Using the Low Case instead would decrease the ESI by \$10 million and using the Reference Case would increase the ESI by approximately \$7 million. For a \$10 change in Brent prices relative to the average used, the ESI would change by \$13 million (down) to \$17 million (up).

From: ESI 17 2017 To: P70 Production From: ESI To: Base Case Liquids & LNG From: ESI 21 2017 To: Base Case LNG From: Costs Up 15% To: Costs Down 15% From: Low Case Benchmark 10 To: Base Case Benchmark From: Benchmark US\$ 10 17 13 To: Benchmark + US\$ 10 475 450 525 Estimated Sustainable Income (\$000,000)

Figure 2.6.3.2.2: Sensitivity Analysis – Estimated Sustainable Income (\$m)

Source: Petroleum Fund Administration Unit, Ministry of Finance, 2016

#### 2.6.3.3 Managing the Petroleum Fund

#### The Petroleum Fund Model

The Petroleum Fund is set up to contribute to a wise management of Timor-Leste's petroleum resources for the benefit of both current and future generations. The Petroleum Fund framework facilitates sound fiscal policy and well-informed budget decisions. Petroleum revenues are transferred directly in their entirety to the Fund and invested abroad in diversified financial assets. The Fund's only outflow is the annual transfer made to the government budget. The amount withdrawn is guided by the ESI, defined as 3 percent of the petroleum wealth. Accordingly, the implied investment objective of the Fund is to earn a 3 percent real return per annum. This enables the Fund to preserve its purchasing power when spending is constrained by the ESI.

calculations, we have considered using the average of the low and the base forecasts for petroleum production calculations to be consistent with the methodology for petroleum prices.

#### Governing the Petroleum Fund

The Petroleum Fund's governance model is internationally recognized for its high degree of transparency and disclosure. The Ministry of Finance is responsible for the overall management of the Fund. It sets investment policy and strategy, investment guidelines and exercises oversight. The Ministry of Finance is required to seek advice from the Investment Advisory Board before making any decision on investment strategy or management of the Fund. The operational management of the Fund is delegated to the Central Bank, which invests according to guidelines established by the Ministry of Finance. The framework encourages consensus and relevant stakeholders are accountable to one another for their role in the decision-making process.

## Petroleum Fund Investment Policy

The Petroleum Fund's asset allocation of 40% equities and 60% bonds is designed to meet the 3% real return objective with a reasonable probability over the long run. While equities are expected to provide higher returns than bonds over the long-run, there is a corresponding increase in risk. Modelling of the Fund's 40% equity allocation helps put this risk in context:

- The Fund is expected to experience a loss in one out of every 5 years.
- In the worst 5 years out of every 100, the loss will be 5.5 percent or higher. Based on a fund balance of \$16.6 billion, this represents a loss of US\$913 million.

As such, it is important for stakeholders to understand that there will invariably be years where the Petroleum Fund posts losses. This was the case in 2015, when a small investment loss was recorded. The loss can potentially be much higher, as reported above. Investment returns require taking risk and that is attained through the equity allocation. If stakeholders prefer to reduce risk and the chance of losses, the equity allocation will need to reduce and the Fund's expected return will be lower.

As noted, financial markets are volatile so the Fund's performance will vary around the 3% real return target from year to year. Returns are uncertain even over longer periods. For example, it is not guaranteed that the 40% equity and 60% bond allocation will meet the real return objective of 3% per annum even over the long-term. The 40% equity allocation means we can expect a real return of 3% p.a. or more about two thirds of the time over a 20 year horizon. In other words, there is a one in three chance that actual returns will fall short of the target. This is likely to be exacerbated by the current low return environment, with government bonds yields at either very low levels or negative in developed markets.

The Petroleum Fund's balance has been declining since 2015 and that is expected to continue. The outflows from government withdrawals are exceeding the inflows from petroleum and investment revenue, requiring assets to be sold.

The investment strategy needs to account for the expected declines in capital. Adopting advice from the Investment Advisory Board, equities and bonds were sold in June 2016 and invested in cash to cover the expected withdrawals for the remainder of the year. In its advice to the Minister of Finance in September, the Board has recommended taking a similar approach to fund the annual expected net withdrawals each year. The investment horizon is short given these amounts will be needed within 12 months. While returns are low, the low risk in cash is more suitable than the volatility associated with equities and longer maturity bonds.

The Fund's balance is \$16,637 million as of August 2016. This is an increase of \$419 million from the start of the year. The Fund balance is expected to be \$15,665.0 million by the end of 2016 after deducting the estimated withdrawal of \$1,674.5 million in 2016 adopted by Parliament.

The current forecast, as shown in Table 2.6.3.3.1, shows the total value of the Fund to be \$15,634.1 million by the end of 2017. The Fund balance is then forecast to decline to \$12,349.9 million by the end of 2021. This decrease is in nominal terms and therefore does not reflect the additional reduction in purchasing power from inflation. Petroleum Revenues are now relatively small, meaning that the level of withdrawals from the Fund and the return from investment are the main drivers of the size of the Petroleum Fund. The projections here adopt the long-run investment return assumption. As noted, yearly returns are volatile and there is potential for an investment loss to significantly detract from the Fund's value over the projection period.

Table 2.6.3.3.1: Estimated Petroleum Fund Savings 2015-2021 (\$m)

	2015 Actual	2016 Estimate	2017 Budget	2018	2019	2020	2021
Opening PF Balance	16,538.6	16,217.6	15,606.6	15,634.1	14,799.8	13,887.2	13,021.5
Petroleum Revenue (excluding PF Interest)	978.9	316.6	263.4	82.5	85.3	29.1	91.1
Petroleum Fund Interest	-21.4	747.0	842.9	824.1	788.1	681.6	708.2
Total Withdrawals	1,278.5	1,674.5	1,078.8	1,741.0	1,786.0	1,576.4	1,470.9
Closing PF Balance	16,217.6	15,606.6	15,634.1	14,799.8	13,887.2	13,021.5	12,349.9

Source: Petroleum Fund Administration Unit, Ministry of Finance, 2016

# 2.7: Financing

# 2.7.1: Definition of Financing

The total budgeted expenditure for 2017 is higher than the domestic revenue that will be collected over the same period. This results in a non-oil deficit (domestic revenue minus expenditure) which is financed by withdrawals from the Petroleum Fund (PF), loans and use of the cash balance. The total amount of financing is equal to the non-oil deficit and covers

the gap between the budgeted expenditure and domestic revenue. Table 2.7.1.1 below shows the amount drawn from each of the financing items.

Table 2.7.1.1: Financing 2017 to 2021, (\$m)

	2017	2018	2019	2020	2021
Total Financing	1,180.6	2,051.7	2,246.8	1,894.2	1,689.1
Estimated Sustainable Income (ESI)	481.6	475.1	447.9	419.6	393.3
Excess Withdrawals from PF	597.1	1,265.9	1,338.1	1,156.8	1,077.5
Use of Cash Balance	0.0	0.0	0.0	0.0	0.0
Borrowing /Loans	101.8	310.7	460.8	317.8	218.2

Sources: National Directorate of Budget, Petroleum Fund Administration Unit and Major Projects Secretariat, Ministry of Finance, 2016

There are important economic reasons for distinguishing between domestic revenue and financing items. Domestic revenue results from taxes borne by companies and individuals in Timor-Leste. An increase in domestic revenue allows for an increase in Government spending in Timor-Leste but is also likely to decrease spending by companies and individuals. The impact on the total amount of money and demand in the economy is therefore broadly neutral.

In contrast, financing expenditures by withdrawing money from the Petroleum Fund increases the overall level of demand within the economy. This increase in demand, if not matched by an increase in ability of the economy to supply goods through imports or domestic production, can lead to higher inflation.

## 2.7.2: ESI and Excess Withdrawals

The ESI can be thought of as the amount that can be withdrawn from the PF each year, forever, without the fund ever running out of money. The ESI is equal to 3% of the net petroleum wealth and is \$481.6 million in 2017. Further details on the ESI and petroleum wealth can be found in Section 2.6.3 of the Budget Book.

In addition, the Government plans to withdraw \$597.1 million in excess of the ESI. This excess withdrawal is in line with the Government's policy on frontloading, and a detailed justification can be found in Annex 4.1. These excess withdrawals are being used to finance core infrastructure, which is necessary for long-term growth.

# 2.7.3: Loans

As established in the Strategic Development Plan 2011-2030 and in the Public Debt Law, concessional loans constitute a potential source of financing to be considered by the government for the purpose of financing strategic infrastructure projects. The rationale for drawing on concessional loans is three-fold. First, the all-in cost of concessional loans is less

than the opportunity cost of withdrawing a similar amount from the Petroleum Fund. That is to say, the recourse to loans allows for net savings in terms of public expenditure. Second, loans make it possible to spread the financial cost of infrastructure projects over a period that more closely matches the economic life of the assets in question, thereby increasing intergenerational equity. And third, concessional loans from development partners are often accompanied by significant technical assistance, helping the government to strengthen the standards for the implementation of these projects.

Loan mobilization is undertaken in accordance with the Public Debt Law (Law no. 13/2011), which establishes several key guiding criteria. In particular, it states that public debt management must be guided by principles of rigor and efficiency which include: upholding the middle- and long-run equilibrium of public finances; minimizing the direct and indirect costs over the long run; ensuring the availability of financing in each budget cycle; avoiding the excessive temporal concentration of debt servicing; avoiding excessive risk; and promoting the balanced and efficient functioning of financial markets.

To ensure that these principles are upheld, the recourse to external concessional loans is rigorously planned and implemented by the government within the parameters validated on an annual basis by the National Parliament. Moreover, the sustainability of public debt is assessed on a regular basis both internally by the Ministry of Finance and externally by the International Monetary fund. On its latest Article IV consultation 2016, IMF supported greater use of concessional financing for large infrastructure projects, which would reduce reliance on withdrawals from the Petroleum Fund while contributing to fiscal sustainability. In 2017, a maximum loan ceiling of \$500 million over a maximum period of 40 years has been agreed.

To date, the Government has signed seven loan packages, totaling approximately \$321 million, in support of infrastructure projects with high social and economic returns. However, because the loan funds are disbursed directly as a function of project progress, and because some of the projects are still in their early stages, actual public debt incurred as of July 2016 amounted to \$59.7 million.

Six of the loan packages taken on by the government are for the rehabilitation and upgrade of national roads, while one project is for the upgrade of the drainage infrastructure in Dili:

- Road Network Upgrading Project (RNUP), Dili-Liquica and Tibar-Gleno road sections (signed by GOTL and ADB in 2012).
- National Road No.1 Upgrading Project, Dili-Manatuto-Baucau (signed by GOTL and JICA in 2012).
- Road Climate Resilience Project, Dili-Ainaro (signed by GOTL and WB in 2013).
- Road Network Upgrading Sector Project (RNUSP), Manatuto-Natarbora (signed by GOTL and ADB in 2013).
- Additional Financing for Road Network Upgrading Project (Tasitolu-Tibar Dual Carriageway Road Project) (signed by GoTL and ADB in June 2015).

- Dili Drainage Infrastructure Project (signed by GoTL and China EXIM Bank in December 2015)
- Additional Financing for Road Network Upgrading Sector Project (Baucau-Lautem, Maubara-Karimbala and Atabae-Mota Ain) (signed by GoTL and ADB in March 2016)

The following paragraphs provide additional information on each of these loan-funded projects.

## a. Road Network Upgrading Project (Dili-Liquica and Tibar-Gleno road sections)

This loan package was signed with the Asian Development Bank (ADB) in 2012 to finance the rehabilitation and upgrade of the Dili-Tibar-Liquiçá (28.7 km) and Tibar-Gleno (32 km) road sections. These are two important components of the inter-urban network with some of the highest traffic levels in the country. The loan package is comprised of two loans: a highly-concessional Asian Development Fund (ADF) loan in the amount of SDR 5,905,000 (approximately \$9.2 million) with a fixed interest rate of 1% per annum during the 8-year grace period and 1.5% thereafter; and a slightly less concessional Ordinary Capital Resources (OCR) loan for \$30.9 million with a variable interest rate of LIBOR+0.4%. Physical progress in the Dili-Tibar-Liquiçá component was nearly 89% by late June 2016, while the Tibar-Gleno section was completed and inaugurated in June 2016.

Total interest and other charges paid on this loan package as of June 2016 was \$376,946. The repayment of the principal will commence on September 15, 2017.

## b. National Road No.1 Upgrading Project, Dili-Manatuto-Baucau

The 116 km segment linking Dili-Manatuto-Baucau is a very important component of the road network, which connects three of the country's main cities. A loan in support of this project was signed with the Japan International Cooperation Agency (JICA) in 2012 for an amount of approximately 5.28 million Yen, which at the time amounted to approximately \$68.7 million. However, the subsequent devaluation of the Yen and an increase in the estimated costs of the works during the design phase made it necessary to undertake the financial structuring of this project. As a consequence, a decision was made to allocate the JICA loan entirely to financing Package I, between Hera-Manatuto, while the government is currently exploring the possibility of mobilizing an additional loan from ADB to finance the Manatuto-Baucau section. The interest rate on the JICA loan is a highly-concessional 0.7% per annum for the amount spent on civil works and 0.01% for the amount spent on consulting services. Procurement for this project has suffered considerable delays because of the need for the Government to wait for the non-objection letter from JICA in relation to the bidding documents, which was finally received in April 2015. Construction is expected to commence in the third quarter of 2016.

As of June 2016, total interest and charges paid on this loan amounted to \$286,058, for disbursements to cover expenses related to the design of the road.

# c. Road Climate Resilience Project, Solerema-Ainaro

This loan package was signed with the World Bank in November 2013 and is comprised of two loans: a highly-concessional IDA loan in the amount of \$25 million with an interest rate of 1.25%, Plus basis adjustment and an IBRD loan in the amount of \$15 million with a variable interest rate of LIBOR+1%. This financing package supports the rehabilitation and upgrade of several sections of the north-south road that connects the capital Dili with the southern regions of Ainaro, Covalima and Manufahi. Completion of the works in the three lots that make up this loan-funded project is expected for March 2017 (Solerema-Bandudatu), November 2017 (Bandudatu-Aituto) and February 2018 (Aituto-Ainaro).

As of June 2016, interest and other charges paid on this loan package amounted to \$241,368. The repayment of the principal will begin in March 2019.

# d. Road Network Upgrading Sector Project, Manatuto-Natarbora

The second loan package entered into with Asian Development Bank (in November 2013) finances the rehabilitation and upgrade of another major north-south axis, between Manatuto and Natarbora. It is comprised of a OCR component worth \$40 million with variable interest of LIBOR+0.5% per annum, and an ADF loan with a 2% fixed interest rate in the amount of SDR 6.672 million (around \$10 million). As of June 2016, physical progress was 18% in the Manatuto-Laclubar section and 13% in the Laclubar-Natarbora section. Expected dates of completion are July 2017 and March 2018, respectively.

Total interest and other charges paid as of June 2016 amounted to \$211,356. The repayment of the principal will commence in April 2019.

# e. Additional Financing for Road Network Upgrading Project, Tasitolu-Tibar Dual Carriageway Road

This financing package was signed with ADB on 24 June 2015 to complement the ongoing Road Network Upgrading Project, so as to cover the construction of a four-lane road linking Tasitolu to the entrance of the future Tibar Bay Port (a total of 5.2km). The total loan amount is \$11.8 million and the interest rate (variable) is LIBOR+0.6% per annum. The procurement process for the contractor is currently being finalized.

Total charges paid as of June 2016 amounted to \$9,915. The repayment of principal will begin in September 2019.

# f. Dili Drainage Infrastructure Project

The Dili Drainage Infrastructure Upgrading Project is intended to reduce frequent flooding events and improve public health and safety conditions in Dili, ultimately contributing to the economic growth of the city and Timor-Leste as a whole. The drainage components to be constructed include retarding basins, canals, and road drainages. The loan agreement in support of this project was signed with China EXIM Bank in December 2015. The loan amount

is \$50 million and the interest rate (fixed) is a concessional 2% per annum. The implementation of the project will commence upon approval of the signed loan agreement by the Audit Court.

# g. Additional Financing for Road Network Upgrading Sector Project, Baucau-Lautem, Maubara-Karimbala and Atabae-Motain

This loan package is an additional financing to the ongoing Road Network Upgrading Sector Project and is meant to support the rehabilitation and upgrade of three additional sections of the North Coast road corridor: Baucau-Lautem, Maubara-Karimbala and Atabae-Motain. Total financing in the amount of \$76.2 million will be provided by ADB as per the agreements signed in March 2016: one for an OCR loan worth \$53 million (LIBOR+0.6% interest) and the other for an ADF loan in the amount of SDR 16.754m (around \$23.2 million, with 2% fixed interest). At present, this project is still in the procurement stage.

As to date, no payment has been made for interest or other charges. The repayment of the principal will begin in April 2021. The total projected loan disbursements, over the period 2017-2021, can be seen below in Table 2.7.3.1.

Table 2.7.3.1: Projected Total Loan Financing 2017-2021, (\$m)

	Total	2017	2018	2019	2020	2021
Loans	1,409.4	101.8	310.7	460.8	317.8	218.2

Sources: National Directorate of Budget and Major Projects Secretariat, Ministry of Finance, 2016

Details about each of the loan agreements are summarized in Table 2.7.3.2.

Table 2.7.3.2 Loan Agreement Summary

	JICA Loan	ADB - 2857	ADB - 2858	ADB - 3021	ADB - 3020	ADB-3341	ADB-3342	WB - 5303	WB-8290	ADB - 3181	CHINA EXIM BANK PBC NO. 2015 (3) TOTAL NO. (345)
Parties:	The Government of the Democratic Republic of Timor-Leste and Japan International Cooperation Agency	The Government of the Democratic Republic of Timor-Leste and Asian Development Bank	The Government of the Democratic Republic of Timor-Leste and Asian Development Bank	The Government of the Democratic Republic of Timor-Leste and Asian Development Bank	The Government of the Democratic Republic of Timor-Leste and Asian Development Bank	The Government of the Democratic Republic of Timor-Leste and Asian Development Bank	The Government of the Democratic Republic of Timor-Leste and Asian Development Bank	Democratic Republic of Timor-Leste and International Development Association	Democratic Republic of Timor-Leste and International Bank for Reconstruction and Development	The Government of the Democratic Republic of Timor-Leste and Asian Development Bank	The Government of the Democratic Republic of Timor- Leste and China EXIM Bank
Agreement Date:	19-Mar-12	02-May-12	02-May-12	18-Nov-13	18-Nov-13	04-Mar-16	04-Mar-16	18-Nov-13	18-Nov-13	24-Jun-15	18-Dec-15
Amount:	Yen 5,278,000,000 (US\$63,300,551)	USD 30,850,000	SDR 5,905,000	SDR 6,672,000	USD 40,000,000	USD 53,000,000	SDR 16,574,000	USD 25,000,000	USD 15,000,000	USD 11,780,000	USD 50,000,000
Grace Period	10 years	5 years	8 years	5 years	5 years	5 years	5 years	5 years	8 years	5 years	5 years
Repayment period:	20 Years (20 September 2022 – 20 March 2042)	20 Years (15 September 2017 – 15 March 2037)	23.5 Years (15 September 2020 – 15 March 2044)	20 Years (15 April 2019 - 15 October 2038)	20 Years (15 April 2019 - 15 October 2038)	20 Years (15 April 2021 - 15 October 2040)	20 Years (15 April 2021 - 15 October 2040)	20 Years (15 March 2019 - 15 September 2038) - Commencing 15 March 2019 to and including 15 Sept 2028 - 1.65% of principal amount - Commencing 15 March 2029 to and including 15 Sep 2038 - 3.35% of principal amount	20 Years (15 March 2022 - 15 September 2041) - Commencing 15 March 2022 through 15 Sept 2040 - 2.56% of principal amount -including 15 March 2041 to 2.72% of principal amount	20 Years (15 September 2019 - 15 March 2039)	15 Years (14 July 2022 - 14 January 2037)
Interest rates:	0.7% per annum payable Semi-annually on the principal withdrawn for Civil Works and 0.01% p.a. interest on consulting services (Capitalized)	The sum of LIBOR + 0.60% less credit of 0.20% on the loan withdrawn payable on 15 March and 15 September each year (Capitalized).	1% per annum during the grace period and 1.5% per annum thereafter on the withdrawn amount. (Grace period prior to the first Principal Payment Date.) Payable on 15 March and 15 September each year (Capitalized)	2% p.a (During and after grace period) - Capitalized	LIBOR + (0.60% - 0.20%) + 0.10% p.a maturity premium (during and After Grace Period) - Capitalized	LIBOR + (0.60% - 0.10%) + 0.10% p.a maturity premium (during and After Grace Period) - Capitalized	2% p.a (During and after grace period) - Capitalized	(1.25 p.a + Basis adjustment) - to be paid directly under State Budget	Ref Rate + Fixed Spread (1%) - Capitalized	LIBOR + (0.60% - 0.10%) + 0.10% p.a maturity premium Capitalized	2% p.a (During and after grace period) -be paid from State Budget

Commitment Charge	0.1% per annum payable semi-annually on total unused amount budgeted for all works and services excluding commitment charges.  (Commitment charges is also lent to the borrower) - Capitalized	0.15% per annum on full amount of the loan (less amounts withdrawn) from 60 days after the date of the loan agreement payable on 15 March and 15 September each year- Capitalized	-	-	0.15% per annum on full amount of the loan (less amounts withdrawn) from 60 days after the date of the loan agreement - Capitalized	0.15% per annum on full amount of the loan (less amounts withdrawn) from 60 days after the date of the loan agreement - Capitalized	-	1/2 of 1 % p.a (Unwithdrawn Financing Balance) - to be paid direcly under State Budget	-	0.15% per annum on full amount of the loan (less amounts withdrawn) from 60 days after the date of the loan agreement payable on 15 March and 15 September each year - Capitalized	0.25 % p.a (Unwithdrawn Financing Balance) - be paid from State Budget
Service Charge	-	-	-	-	-	-	-	The greater of (3/4 of 1% p.a + basis adjustment) or 3/4 % p.a - to be paid directy under State Budget	-	-	-
Front End Fee	-	-	-	-	-	-	-	-	USD 37,500 (0.25% of loan amount)	-	USD 125,000 (0.25% of loan amount)
Dates of repayment:	Semi-annually on 20 March and 20 September. Principal: Refer to Schedule 3 Loan Agreement	15 March and 15 September each year. Principal: Refer to Schedule 1 Loan Agreement	15 March and 15 September each year. Principal: Refer to Schedule 2 Loan Agreement	Interest and other charges: payable on 15 April and 15 October each year. Principal: Refer to Schedule 1 Loan Agreement	Interest and other charges: payable on 15 April and 15 October each year. Principal: Refer to Schedule 2 Loan Agreement	Interest and other charges: payable on 15 April and 15 October each year. Principal: Refer to Schedule 2 Loan Agreement	Interest and other charges: payable on 15 April and 15 October each year. Principal: Refer to Schedule 1 Loan Agreement	Interest and other charges: payable on 15 March and 15 September each year. Principal: Refer to Schedule 3 Loan Agreement	Interest and other charges: payable on 15 March and 15 September each year. Principal: Refer to Schedule 3 Loan Agreement	Interest and other charges: payable on 15 March and 15 September each year. Principal: Refer to Schedule 2 Loan Agreement	Interest and other charges: payable on 14 January and 14 July each year. Principal: subject to the amount disbursed at end of grace period
Loan closing date		30-Jun-17	30-Jun-17	30-Jun-20	30-Jun-20	30-Jun-21	30-Jun-21	31-Dec-18	31-Dec-18	30-Jun-18	2021 (Estimated)
Project completion date:	Jun-17	30-Dec-16	30-Dec-16	31-Dec-19	31-Dec-19	31-Dec-20	31-Dec-20	-	-	31-Dec-17	2018 (Estimated)

# 2.7.4: Use of the Cash Balance

The use of the cash balance for the Consolidated Fund of Timor-Leste (CFTL) at the end of 2015 is forecast to be insignificantly small, and hence no cash balance will be included to finance expenditures in the 2017 State Budget. Similarly, there is also no forecasted rollover of cash balances for the IF and HCDF from 2017.

Table 2.7.4.1 Use of Cash Balance in 2017

Total	0.0
HCDF Rollover	0.0
Drawdown of Cash Balances from the Treasury Account	0.0

Source: General Directorate of Treasury, Secretariat for the Human Capital Development Fund, 2016

# 2.7.5: Public Private Partnerships

Public-Private Partnerships (PPP) are long-term relationships between the government and a private partner for the provision of infrastructure or other public services. They make it possible to tap into the know-how, experience and innovation of the private sector, to improve the standards in the provision of public services, and to allocate risks in ways that are more efficient (for example, by the private partner taking responsibility for the timely completion of the infrastructure, subject to payment of compensation in the event of delays).

Timor-Leste began exploring PPPs as a modality for project implementation around 5 years ago, and started out by establishing a PPP Policy, PPP legislation and a dedicated PPP Unit in the Ministry of Finance. All of these seek to ensure that only high-quality projects, which have high social and economic returns and which are aligned with the government's strategic priorities, are considered for implementation through a PPP modality. For example, the legislation on PPPs includes a requirement that all PPP projects undergo both a pre-feasibility study and a full-fledged feasibility study prior to proceeding to the procurement phase. Each candidate project is carefully considered from the technical, economic, financial, legal, environmental and social perspectives, and compared to the alternative of standard public sector provision, to ensure that there is value for money in pursuing a PPP modality.

The government is aware of the negative experiences that some other countries have had with public-private partnerships, and has drawn on those experiences to avoid making the same mistakes and to maximize the benefits of PPP. For the most part, those negative

experiences elsewhere have been due to poor project selection, an inadequate legal and institutional framework, inadequate risk allocation, and the use of PPP to overcome budget restrictions. In the case of Timor-Leste, the screening of the projects during the feasibility stage is especially rigorous; a dedicated PPP unit and specific legislation were created prior to the first project being implemented; the shifting of risks to the private partner (especially demand risk in commercially viable projects like Tibar Bay Port) is a key consideration; and PPP are not used to circumvent budget restrictions, but rather to mobilize private sector know-how, experience and innovation.

There are currently four projects in the PPP pipeline: Tibar Bay Port, Dili Water Supply, Electricity Sector, and Medical Diagnostic Service. Tibar Bay Port recently entered the implementation stage following the signing of the concession agreement between the government and Bolloré Consortium on 3 June 2016. The concessionaire will design, cofinance, build, operate and transfer back a world-class container and cargo port, which will make it possible to overcome the limitations of the existing Dili Port and significantly boost Timor-Leste's international connectivity. Construction of the port is expected to begin in mid-2017, after the design documents and environmental studies have been completed, and completion of the facility is scheduled for mid-2020.

Dili Water Supply PPP, Electricity Sector PPP and Medical Diagnostic Services PPP are all in the feasibility stage, undergoing detailed analyses aimed at providing the government with the information required to make a fully-informed decision on whether to pursue one of various possible modalities of private sector involvement (concession, lease, management contract, etc.). In addition to these, a few additional PPP projects have recently entered the conceptual stage which precedes the formal PPP cycle: these include Tibar Bay Investment Project (an industrial park at Tibar to take advantage of synergies with the future port) and two projects in the tourism sector (the Dili waterfront redevelopment, and the development of hot spring sites).

# Part 3: 2017 General State Budget Law



Lei n.º /2016 de.....de......

# Orçamento Geral do Estado para 2017

O Orçamento Geral do Estado para 2017, doravante designado por OGE, engloba todas as receitas e despesas do Estado para o ano financeiro de 2017.

O Anexo I à presente lei estabelece o total estimado das receitas do Estado, de janeiro a dezembro de 2017, provenientes de todas as fontes, petrolíferas e não petrolíferas (fiscais, não fiscais e provenientes de empréstimos).

O total estimado de receitas é de 1.414,4 milhões de dólares.

- O Anexo II à presente lei estabelece todas as dotações orçamentais, sistematizadas da seguinte forma:
  - 1. 208,850 milhões de dólares para Salários e Vencimentos;
  - 2. 395,799 milhões de dólares para Bens e Serviços;
  - 3. 421,270 milhões de dólares para Transferências Públicas;
  - 4. 11,868 milhões de dólares para Capital Menor;
  - 5. 349,039 milhões de dólares para Capital de Desenvolvimento.

O total das despesas dos serviços sem autonomia administrativa e financeira e dos órgãos autónomos sem receitas próprias é de 983,197 milhões de dólares.

O total das despesas dos serviços e fundos autónomos em 2017 incluindo as despesas financiadas por empréstimos é de 376,429 milhões de dólares. O total da estimativa das despesas para a Autoridade da Região Administrativa Especial de Oe-Cusse Ambeno (ARAEOA) e Zona Especial de Economia Social de Mercado de Oe-Cusse Ambeno e Ataúro (ZEESM) é de 172,110 milhões de dólares, a serem financiados através de dotação do OGE.

O total da dotação orçamental para o Fundo de Desenvolvimento do Capital Humano é de 27,2 milhões de dólares.

O total estimado das despesas do OGE é de 1.386,826 milhões de dólares.

O total máximo aprovado para financiamento com recurso ao endividamento público, em 2017, é de 101,826 milhões de dólares.

As receitas não petrolíferas estimadas, incluindo as dos serviços e fundos autónomos, são de 206,2 milhões de dólares.

O total das receitas cobradas pelos serviços e fundos autónomos é de 6,9 milhões de dólares. Assim, o défice fiscal não petrolífero é de 1.180,584 milhões de dólares, o qual é financiado em 1.078,8 milhões de dólares, a partir do Fundo Petrolífero, dos quais 481,6 milhões de dólares corresponde ao Rendimento Sustentável Estimado e 597,1 milhões de dólares acima do Rendimento Sustentável Estimado, e em 101,826 milhões de dólares através do recurso ao crédito público.

O Governo apresenta ao Parlamento Nacional, ao abrigo da alínea c) do n.º 1 do artigo 97.º e do n.º 1 do artigo 145.º da Constituição da República, a seguinte proposta de lei:

# CAPÍTULO I Definições e aprovação

# Artigo 1.º Definições

Para os efeitos da presente lei, entende-se por:

- a) "Categoria de Despesa" O agrupamento das despesas sob as cinco categorias seguintes:
  - i) "Salários e Vencimentos", o montante global que um órgão pode gastar com Salários e Vencimentos para os titulares e membros dos órgãos de soberania, funcionários e agentes da Administração Pública e trabalhadores contratados pelos órgãos e instituições do Estado;
  - ii) "Bens e Serviços", o montante global que um órgão pode gastar na aquisição de Bens e Serviços;
  - iii) "Transferências Públicas", o montante global que um órgão pode gastar em subvenções públicas e pagamentos consignados;
  - iv) "Capital Menor", o montante global que um órgão pode gastar na aquisição de bens de Capital Menor;
  - v) "Capital de Desenvolvimento", o montante global que um órgão pode gastar em projetos de Capital de Desenvolvimento;
- b) "Despesas Compensadas pelas Receitas", as despesas suportadas pelas receitas próprias cobradas pelos serviços e fundos autónomos, desde que o montante não exceda o valor total das receitas que deram entrada nas contas relevantes do Tesouro;
- c) "Dotação Orçamental", o montante máximo inscrito no OGE a favor de um órgão com vista à realização de determinada despesa;
- d) "Órgão/Órgãos", o termo genérico adotado no OGE para indicar o setor público administrativo sujeito à disciplina orçamental, que inclui os serviços que não dispõem de

autonomia administrativa e financeira e os órgãos autónomos sem receitas próprias e que, segundo a classificação orgânica, se pode dividir em títulos, tais como Gabinete do Presidente da República, Parlamento Nacional, Governo (Gabinete do Primeiro-Ministro, Ministros de Estado, Presidência do Conselho de Ministros, Ministérios e Secretarias de Estado), Tribunais, Procuradoria-Geral da República, bem como outras instituições que constam do Anexo II;

- e) "Órgãos Autónomos sem receitas próprias" os que tenham autonomia administrativa e financeira e não cobrem receitas próprias para cobertura das suas despesas;
- f) "Rubricas de Despesa", as rubricas de despesa desagregada dentro de cada Categoria de Despesa, com base na estrutura de código de contas de despesa mantida pelo Tesouro;
- g) "Serviços e Fundos Autónomos" os que satisfaçam, cumulativamente, os seguintes requisitos:
  - i) Não tenham natureza e forma de empresa, fundação ou associação pública, mesmo se submetidos ao regime de qualquer destas por outro diploma;
  - ii) Tenham autonomia administrativa e financeira;
  - iii) Disponham de receitas próprias para cobertura das suas despesas, nos termos da lei.

# Artigo 2.º Aprovação

É aprovado o Orçamento Geral do Estado para o período compreendido entre 1 de janeiro e 31 de dezembro de 2017, nos seguintes termos:

- a) O total das receitas por agrupamentos, incluindo as receitas próprias dos serviços e fundos autónomos, as da Autoridade da Região Administrativa Especial de Oe-Cusse Ambeno e da Zona Especial de Economia Social de Mercado de Oe-Cusse Ambeno e Ataúro, e financiamento proveniente de empréstimos, constantes do Anexo I à presente lei, dela fazendo parte integrante;
- O total das despesas por agrupamentos, incluindo as verbas destinadas aos serviços e fundos autónomos, para financiamento da diferença entre as suas receitas próprias e o total das respetivas despesas constantes do Anexo II à presente lei, dela fazendo parte integrante;
- c) O total das receitas dos serviços e fundos autónomos, incluindo as da Autoridade da Região Administrativa Especial de Oe-Cusse Ambeno e da Zona Especial de Economia Social de Mercado de Oe-Cusse Ambeno e Ataúro, e das despesas a serem financiadas a partir das suas receitas próprias e do Orçamento Geral do Estado, constantes do Anexo III à presente lei, dela fazendo parte integrante;
- d) O total das despesas correspondentes à dotação do Fundo de Desenvolvimento do Capital Humano, constantes do Anexo IV à presente lei, dela fazendo parte integrante.

# **CAPÍTULO II**

#### Receitas

## Artigo 3.º

# Impostos e taxas

- 1. Durante o ano de 2017, o Governo está autorizado a cobrar os impostos e taxas constantes da legislação em vigor.
- 2. Não obstante o disposto no número anterior, em 2017 é suspensa a sujeição de armas e munições, para a PNTL e F-FDTL, a pagamento de imposto seletivo de consumo, nos termos do artigo 11.º e anexo II da Lei n.º 8/2008, de 30 de junho, Lei Tributária.
- 3. É suspensa a sujeição a retenção na fonte de imposto sobre rendimento dos pagamentos a entidades não residentes sem estabelecimento estável realizados pelo FDCH para o pagamento de bolsas para prosseguimento de estudos e investigação científica em estabelecimentos de ensino superior no estrangeiro ou em centros de investigação no estrangeiro e para pagamentos relacionados com assistência médica no estrangeiro, quando exista um acordo entre o beneficiário do rendimento e o Ministério da Saúde e a assistência se enquadre ao abrigo do Decreto-Lei n.º 9/2010 de 21 de Julho, alterado pelo Decreto-lei n.º 49/2011 de 30 de Novembro, referente à assistência médica no estrangeiro.

# Artigo 4.º

# Pagamento de impostos sobre importações

O Tesouro fica autorizado a estabelecer e implementar um mecanismo de contabilidade para o registo e controlo das receitas e despesas, correspondente ao pagamento de impostos sobre importações efetuadas pelos órgãos ou em seu nome.

#### CAPÍTULO III

## Autorização para transferência do Fundo Petrolífero

# Artigo 5.º

# Limite autorizado para financiamento do OGE

Nos termos e para os efeitos do disposto no artigo 7.º da Lei n.º 9/2005, de 3 de agosto, Lei do Fundo Petrolífero, na redação que lhe foi dada pela Lei n.º 12/2011, de 28 de setembro, o montante das transferências do Fundo Petrolífero para 2017 não excede 1.078,8 milhões de dólares, sendo a transferência de 481,6 milhões de dólares efetuada após o cumprimento do disposto no artigo 8.º e a transferência de 597,1 milhões de dólares efetuada após o cumprimento das alíneas a), b), c) e d) do artigo 9.º da Lei do Fundo Petrolífero.

## **CAPÍTULO IV**

# Constituição de dívida pública

## Artigo 6.º

#### Montante máximo de endividamento autorizado

- 1. Com o objetivo de fazer face às necessidades de financiamento relacionadas com a construção de infraestruturas estratégicas para o desenvolvimento do País, fica o Governo autorizado, nos termos do artigo 20.º da Lei n.º 13/2009, de 21 de outubro, sobre Orçamento e Gestão Financeira, alterada pelas Leis n.º 9/2011, de 17 de agosto, e n.º 3/2013, de 11 de setembro, e do artigo 3.º da Lei n.º 13/2011, de 28 de setembro, sobre o Regime da Dívida Pública, a recorrer ao endividamento externo concessional, adicional, até ao montante máximo de 500 milhões de dólares, com um prazo máximo de 40 anos.
- 2. Sem prejuízo do disposto no número anterior, em 2017, o financiamento proveniente de empréstimos, já contratados, não excede 101,826 milhões de dólares.

# Artigo 7.º

# Dotações para todo o Governo

São inscritas em Dotações para Todo o Governo as seguintes dotações, cuja gestão fica a cargo do Ministério das Finanças:

- a) Fundo de Contrapartidas;
- b) Auditoria Externa;
- c) Reserva de Contingência;
- d) Quotas de Membro de Instituições Internacionais;
- e) Pensões dos Ex-Titulares e Ex-Membros dos Órgãos de Soberania;
- f) Serviços de Postos Integrados na Fronteira;
- g) Provisão para g7+;
- h) Provisão para Serviços Legais;
- i) Provisão para a Autoridade da Região Administrativa Especial de Oe-cusse (ARAEOA) e Zona Especial de Economia Social de Mercado de Oe-cusse Ambeno e Ataúro (ZEESM);
- j) Provisão para Garantia de Crédito;
- k) Provisão para Eleições Nacionais 2017;
- 1) Apoio à Conferência Episcopal de Timor-Leste;
- m) Programa de Melhoramento de Infraestruturas Rurais;
- n) Contribuição do Estado para o Regime Contributivo da Segurança Social;
- o) Apoio às Atividades da Comunidade dos Países de Língua Portuguesa;
- p) Apoio Financeiro Internacional;

- q) Provisão para a Reforma Fiscal, Reforma da Gestão do Desempenho e Reforma do Desempenho Orçamental;
- r) Capitalização do Banco Central de Timor-Leste;
- s) Provisão para Parcerias Público-Privadas e Empréstimos;
- t) Provisão para Oficina de Manutenção de Veículos do Governo;
- u) Provisão para Governo Eletrónico ITC;
- v) Provisão para Adesão à Associação de Nações do Sudeste Asiático ASEAN;
- w) Provisão para Pagamento de Empréstimos;
- x) Provisão para a Campanha de Sensibilização Internacional.

## CAPÍTULO V

# Serviços e fundos autónomos e fundo especial

# Artigo 8.º

## Receitas

- 1. As previsões das receitas domésticas, incluindo as receitas a serem cobradas pelos serviços e fundos autónomos e ARAEOA e ZEESM constam do Anexo I e III.
- 2. As receitas próprias dos serviços e fundos autónomos devem ser usadas unicamente para os fins dos mesmos.
- 3. As receitas resultantes das transferências a partir do OGE para os serviços e fundos autónomos e para o Fundo de Desenvolvimento do Capital Humano, constam do Anexo III e IV.

# **CAPÍTULO VI**

## Execução orçamental

## Artigo 9.º

# Regras complementares de execução do Orçamento Geral do Estado

- 1. A execução orçamental pelos órgãos e pelos serviços e fundos autónomos deve obrigatoriamente ser feita com recurso ao Sistema Informático de Gestão Financeira, com exceção dos procedimentos relativos à segurança nacional, à Região Administrativa Especial de Oe-Cusse Ambeno e à Zona Especial de Economia Social de Mercado de Oe-Cusse Ambeno e Ataúro.
- 2. As verbas atribuídas aos órgãos e serviços sem autonomia administrativa e financeira que não forem gastas até ao final do ano financeiro devem ser repostas na Conta do Tesouro.
- 3. A contratação pública por ajuste direto apenas é permitida a cada órgão até 10% do total das respetivas dotações orçamentais para 2017, sem prejuízo da observância das normas legais sobre a sua admissibilidade.
- 4. O disposto no número anterior não se aplica aos aprovisionamentos no âmbito das Dotações para Todo o Governo, aos relativos a questões de segurança nacional,

- medicamentos, insumos médicos e equipamentos médico-hospitalares, aos do Planeamento de Desenvolvimento Integrado Municipal e aos da Região Administrativa Especial de Oe-Cusse Ambeno e Zona Especial de Economia Social de Mercado de Oe-Cusse Ambeno e Ataúro.
- 5. As alterações orçamentais no âmbito das Dotações de Todo o Governo seguem o disposto no artigo 38.º da Lei n.º 13/2009, de 21 de outubro, sobre Orçamento e Gestão Financeira , alterada pelas Leis n.º 9/2011, de 17 de agosto e n.º 3/2013, de 11 de setembro, com exceção da Reserva de Contingência.
- 6. O Parlamento Nacional realiza um debate trimestral, sobre a execução orçamental de cada ministério, secretaria de Estado, órgão autónomo sem receitas próprias e serviço e fundo autónomo, com a presença dos respetivos membros do Governo e dirigentes máximos.
- 7. Quando o saldo da conta do Tesouro for inferior a 200 milhões de dólares, o Governo pode recorrer à transferência do Fundo Petrolífero acima do Rendimento Sustentável Estimado, informando previamente o Parlamento Nacional.
- 8. Os pedidos de uso da reserva de contingência devem ser devidamente justificados nos termos do n.º 3 do artigo 7.º e do artigo 37.º da Lei n.º 13/2009, de 21 de outubro, sobre Orçamento e Gestão Financeira, alterada pelas Leis n.º 9/2011, de 17 de agosto e n.º 3/2013, de 11 de setembro, e devem conter a descrição detalhada das atividades a realizar.
- 9. No âmbito dos contratos celebrados cuja eficácia se encontre suspensa, o Governo fica autorizado a suspender a respetiva garantia de execução até se encontrarem reunidas as condições para a plena eficácia dos referidos contratos.
- 10. As regras de execução do Orçamento Geral do Estado são definidas no diploma do Governo sobre a execução orçamental.
- 11. Em 2017, o Fundo das Infraestruturas fica autorizado a gastar o saldo devidamente programado, após o final do ano financeiro.

# Artigo 10.º

# Compromissos plurianuais

- 1. No ano financeiro de 2017, fica o Governo autorizado a assinar contratos públicos que constituem compromissos plurianuais.
- 2. Para efeitos da presente lei, consideram-se compromissos plurianuais os compromissos que constituem obrigação de efetuar pagamentos em mais do que um ano financeiro ou em anos financeiros distintos do ano em que o compromisso é assumido.

# CAPÍTULO VII Disposições finais

## Artigo 11.º

Financiamento através de doadores independentes

- 1. Cada Órgão só pode estabelecer acordos com doadores independentes para o fornecimento de recursos adicionais ou complementares ao financiamento contido nas afetações orçamentais na presente lei, mediante parecer prévio obrigatório do ministro responsável pela área das Finanças quando os mesmos tenham impacto no Orçamento Geral do Estado.
- 2. A gestão do financiamento previsto no número anterior deve ser feita de acordo com as diretivas emitidas pelo Ministério das Finanças e com os requisitos dos doadores.

# Artigo 12.º Responsabilidade

- 1. A assinatura de contratos sem cabimento orçamental gera responsabilidade política, financeira, civil e criminal, nos termos do artigo 46.º da Lei n.º 13/2009, de 21 de outubro, sobre Orçamento e Gestão Financeira, alterada pelas Leis n.º 9/2011, de 17 de agosto, e n.º 3/2013, de 11 de setembro.
- 2. Para efeitos de efetivação da responsabilidade financeira prevista no número anterior, considera-se que o titular do cargo político procede, com tal conduta, a um pagamento indevido, sujeito a condenação em reposição da quantia correspondente, nos termos dos artigos 44.º e seguintes da Lei n.º 9/2011, de 17 de agosto, que aprova a Orgânica da Câmara de Contas do Tribunal Superior Administrativo, Fiscal e de Contas, na redação que lhe foi dada pela Lei n.º 3/2013, de 11 de setembro.
- 3. Os responsáveis dos órgãos autónomos sem receitas próprias e serviços e fundos autónomos respondem política, financeira, civil, e criminalmente pelos atos e omissões que pratiquem no âmbito do exercício das suas funções de execução orçamental, incluindo reporte e reconciliação, nos termos da Constituição e demais legislação aplicável, a qual tipifica as infrações criminais e financeiras, bem como as respetivas sanções, conforme sejam ou não cometidas com dolo.

# Artigo 13.º Entrada em vigor

A presente lei entra em vigor no dia 1 de janeiro de 2017.

Aprovada aos 5 de Outubro de 2016

O Primeiro-Ministro

Dr. Rui Maria de Araújo

A Ministra das Finanças	3

Santina JRF Viegas Cardoso

# **ANEXO I**

Estimativa de receitas a serem cobradas e financiamento das despesas do Orçamento Geral do Estado para 2017 (milhares de dólares norte-americanos) \* Tabela I - Estimativa de receitas

1	Receitas Totais	1,414.4
1.1	Receitas Petrolíferas	1,106.3
1.1.1	Imposto sobre Lucros Petrolíferos	137.5
1.1.2	Impostos do Mar de Timor (incluindo Kitan)	30.2
1.1.3	Imposto sobre o Rendimento	23.7
1.1.4	Imposto sobre Lucros Adicionais	71.1
1.1.5	Outros Impostos e Taxas Petrolíferas	0.9
1.1.6	Juros do Fundo Petrolífero	842.9
1.2	Receitas Não Petrolíferas	199.3
1.2.1	Impostos Diretos	65.0
1.2.2	Impostos Indiretos	80.2
1.2.3	Outras Receitas e Taxas	0.5
1.2.4	Taxas e Encargos	50.0
1.2.5	Juros da Conta do Tesouro	0.0
1.2.6	Imposto da ZEESM	3.6
1.3	Doações	-
1.4	Receitas Próprias dos Serviços e Fundos Autónomos	6.9
1.5	Empréstimos	101.8
	*Valores arredondados	
Tabel	a II – Financiamento das Despesas	
	as não petrolíferas incluindo receitas próprias dos serviços e fundos	206.2
Trans	ferências do Fundo Petrolífero	1,078.8
Empre	éstimos	101.8
Total		1,386.8

<sup>\*</sup>Valores arredondados

ANEXO II Dotações Orçamentais para 2017 (milhares de dólares norte-americanos)

	Salários e Vencimentos	Bens e Serviços	Transferências Publicas	Capital Menor	Capital Desenvolvi mento	Total das Despesas
Total de Despesas do OGE Incluindo Empréstimos	208,850	395,799	421,270	11,868	349,039	1,386,826
Total de Despesas do OGE Excluindo Empréstimos	208,850	395,799	421,270	11,868	247,213	1,285,000
Total das Despesas dos Serviços sem Autonomia Administrativa e Financeira, dos Serviços e Fundos Autónomos e dos Órgãos sem Receitas Próprias	208,850	368,599	421,270	11,868	349,039	1,359,626
Total das Despesas dos Serviços sem Autonomia Administrativa e Financeira e dos Órgãos Autónomos sem Receitas Próprias	190,926	339,300	421,270	7,088	24,613	983,197
Total Despesas dos Serviços sem Autonomia Administrativa e Financeira	160,717	296,760	406,623	3,109	24,507	891,715
Total Despesas dos Serviços e Fundos Autónomos (incluindo as despesas financiadas por empréstimos)	17,924	29,299	-	4,780	324,426	376,429
Total Despesas dos Órgãos com Autonomia Administrativa e Financeira sem Receitas Próprias	30,209	42,540	14,647	3,979	106	91,482
Total Fundo de Desenvolvemento do Capital Humano	-	27,200	-	-	-	27,200
Fundos de Desemvolvimento do Capital Humano - Nova	-	27,200	-	-	-	27,200
Dotação Fundos de Desemvolvimento do Capital Humano - Saldo Transitado	-	-	-	-	-	-
Presidência da República	1,073	5,000	-	-	-	6,074
Gabinete da Presidente da República	-	250	-	-	-	250
Casa Civil	1,073	4,098	-	-	-	5,172
Casa Militar	-	652	-	-	-	652
Parlamento Nacional	5,116	7,934	930	3,620	96	17,696
Parlamento Nacional	3,347	2,844	-	2,925	-	9,115
Gabinete do Presidente do Parlamento	74	825	-	-	-	898
Bancadas Parlamentares	-	-	930	_	-	930
Gabinete do Secretário Geral do Parlamento	-	132	-	_	-	132
Comissão A	-	30	-	_	-	30
Comissão B	-	30	-	_	-	30
Comissão C	-	30	-	-	-	30

Comissão D	-	30	-	-	-	30
Comissão E	-	30	-	-	-	30
Comissão F	-	30	-	-	-	30
Comissão G	-	30	-	-	-	30
Conselho de Fiscalização Sistema Nacional Inteligência de Timor-Leste	-	100	-	-	-	100
Conselho Consultivo do Fundo Petrolífeiro	-	445	-	116	-	561
Grupo Mulheres Parlamentar de Timor Leste	-	112	-	-	-	112
Direção de Administração	1,696	2,794	-	230	96	4,815
Direção de Apoio Parlamentar	-	235	-	83	-	318
Direção de Pesquisa e Informação Técnica	-	115	-	142	-	257
Divisão de Tecnologia de Informação Comunicaçção	-	94	-	125	-	219
Divisão de Relações Internacionais,Protocolo e Segurança	-	29	-	-	-	29
Primeiro-Ministro	104	2,750	4,400	-	-	7,254
Gabinete de Apoio ao Primeiro-Ministro	104	2,334	-	-	-	2,438
Gabinete de Apoio à Sociedade Civil	-	224	4,400	-	-	4,624
Apoio à Residência Oficial do Primeiro-Ministro	-	66	-	-	-	66
Unidade do Governo Eletrónico (e-government)	-	126	-	-	-	126
Ministro de Estado e da Presidência do Conselho dos Ministros	1,145	4,145	3,562	-	-	8,852
Incluindo SECM, SEAP e SECS						
Ministro de Estado e da Presidência do Conselho dos Ministros	639	2,833			-	3,472
Excluindo SECM, SEAP e SECS	407	420				244
Gabinete do Ministro de Estado e da Presidência do Conselho de Ministros	106	138	-	-	-	244
Direção Nacional de Administração e Finanças	99	290	_	_	_	389
Direção Nacional dos Servicos de Tradução	84	103	_	_	_	187
Unidade de Apoio Jurídico	76	288	_	_	_	364
Centro de Formação e Tecnica de Comunicação	13	56	_	_	_	69
Gabinete do Diretor-Geral	27	6	_	_	_	33
Gabinete do Porta-Voz do Governo		251	_	_	_	251
Comissão para a Reforma Legislativa e do Setor Justiça	_	749	_	_	_	749
Direção Nacional de Recursos Humanos	64	24	_	_	_	88
Direção Nacional de Aprovisionamento	75	2	-	_	_	77
Direção Nacional de Logistica e Patrimonion	83	918	-	_	_	1,001
Direção Nacional de Informação e Tecnologia	13	8	<del>-</del>	<del>-</del>	_	21
Secretaria de Estado do Conselhos de Ministros	177	699				876
continue de Louis de Contenido de Hamistro	111	0,,				0.70

Secretaria de Estado para a Politica da Formação Profissional e Emprego	1,535	2,558	4,116	-	42	8,25
Gabinete do Ministro de Estado, Coordenador dos Assuntos Económicos	78	1,739	-	10	-	1,827
Ministro de Estado, Coordenador dos Assuntos Económicos	78	1,739	-	10	-	1,827
Gabinete de Inspeção e Auditoria Interna	32	25	-	-	-	57
Direção Nacional de Arte Juvenil	50	7	156	-	-	213
Direção Nacional de Comunicação e Novas Tecnologias	57	34	113	-	-	204
Direção Nacional de Estudos e Planeamento	38	67	194	-	-	299
Direção Nacional do Desporto	69	14	2,290	-	-	2,37
Direção Nacional da Juventude	51	20	895	-	-	96
Direção Nacional de Administração e Finanças	132	833	-	-	-	96
Direção-Geral	69	-	-	-	-	69
Gabinete do Secretário de Estado	71	200	1,102	-	-	1,373
Secretaria de Estado da Juventude e Desportos	569	1,200	4,750	-	-	6,519
Gabinete de Inspeção e Auditoria	18	5	-	-	-	23
da Mulher	07	<i>)</i> 1	110			32
Direção Nacional de Abordagem Integrada do Genéro e da capacitação	89	91	146	_	_	32
Direção Nacional da Administração, Logística e Finanças	100	658	_	-	-	75
Direção-Geral	46	76	-	-	-	12
<b>Mulher</b> Gabinete da Secretária de Estado	68	224				29
Secretaria de Estado para o Apoio e Promoção Sócio-Económica da	321	1,053	146	-	-	1,52
Comissão Nacional dos Direitos das Crianças	52	155		43	-	24
Gabinete do Ministro de Estado, Coordenador dos Assuntos Sociais	222	412	540	-	-	1,17
Ministro do Estado, Coordenador dos Assuntos Sociais	273	567	540	43	-	1,42
Apoio à RTTL, E.P.	-	-	3,322	-	-	3,32
Centro de Rádio Communitárias	62	98	240	-	-	40
Direção de Disseminação de Informação	117	152	-	-	-	26
Gabinete do Secretário de Estado	64	303	-	-	-	36
Secretaria de Estado da Comunicação Social	243	553	3,562	-	-	4,35
Gabinete da Secretária de Estado	86	60	-	-	-	14
Secretaria de Estado para os Assuntos Parlamentares	86	60	-	-	-	14
Gráfica Nacional	102	482	-	-	-	58
Gabinete do Secretário de Estado	76	218	-	-	-	29

Gabinete do Secretário de Estado	97	265	-	-	-	361
Inspeção Geral do Trabalho	309	198	-	_	-	507
Gabinete Direção Geral de Gestão e Planeamento	25	70	-	-	-	95
Direção Nacional de Administração e Finanças	100	651	-	-	-	751
Direção Nacional do Aprovisionamento	30	35	-	-	42	107
Direção Nacional de Informação do Mercado de Trabalho	44	39	-	-	-	83
Gabinete de Inspeção e Auditoria	27	35	-	-	-	62
Direção Nacional da Política de Formação Profissional	84	71	500	-	-	655
Direção Nacional da Política de Emprego	109	414	3,523	-	-	4,046
Direção Nacional das Relações de Trabalho	82	88	3	-	-	173
Secretaria de Apoio ao Conselho Nacional do Trabalho e ao Conselho de Arbitragem do Trabalho	41	35	-	-	-	76
Gabinete de Apoio Jurídico	14	56	_	_	_	70
Fundo de Emprego e Formação Profissional	10	29	60	_	_	99
Adido do Trabalho na Coreia do Sul	204	85	-	_	_	289
Adido do Trabalho na Australia	108	107	_	_	-	215
Direção Nacional de Recursos Humanos	44	49	30	_	-	122
Direção Nacional de Planeamento Monitorização e Avaliação	42	35	-	_	-	77
Direção Municipal de Baucau	13	24	-	_	-	37
Direção Municipal de Bobonaro	24	22	_	_	-	46
Direção Municipal de Manufahi	15	21	-	_	-	36
Direção Municipal de Covalima	15	20	-	_	-	35
Direção Municipal de Viqueque	11	17	-	_	-	28
Direção Municipal de Aileu	11	22	-	_	-	33
Direção Municipal de Ainaro	12	18	-	-	-	30
Direção Municipal de Ermera	13	19	-	-	-	32
Direção Municipal de Lautém	11	15	-	-	-	26
Direção Municipal de Liquiçá	10	16	-	-	-	26
Direção Municipal de Manatuto	11	18	-	_	-	29
Direção-Geral da Política de Formação Profissional e Emprego	20	88	-	-	-	108
Ministério Cordenador dos Assuntos da Administração do Estado e	142	450	-	-	-	592
da Justiça						
Gabinete do Ministro de Estado, Coordenador dos Assuntos da	142	450	-	-	-	592
Administração do Estado e da Justiça	454	<b>700</b>				055
Secretario de Estado do Fortalecimento Institucional	154	723	-	-	-	877

Gabinete do Secretário de Estado	154	723	-	-	-	877
Ministério da Educação	60,010	23,983	2,082	-	-	86,074
Gabinete do Ministro	97	48	-	-	-	145
Gabinete do Vice-Ministro I	67	22	-	-	-	89
Gabinete do Vice-Ministro II	67	22	-	-	-	89
Instituto Nacional Ciências e Tecnologia	77	95	-	-	-	172
Gabinete do Inspetor-Geral	113	58	-	-	-	171
Gabinete Jurídico	47	25	-	-	-	72
Direção-Geral de Administração e Finanças	27	15	-	-	-	42
Direção-Geral do Ensino Superior, das Ciência e Tecnologia	89	15	-	-	-	104
Direção Nacional de Finanças, Adminstração e Logistica	335	7,117	1,082	-	-	8,533
Direção Nacional dos Recursos Humanos	14,405	192	-	-	-	14,597
Direção Nacional de Aprovisionamento	54	74	-	-	-	129
Direção Nacional do Ensino Superior Universitário	69	106	350	-	-	525
Direção Nacional do Ensino Superior Técnico	65	854	-	-	-	919
Gabinete de Coordenação do Apoio ao Estudante	621	381	-	-	-	1,002
Direção Nacioanl de Ação Social Escolar	76	386	11	-	-	473
Serviço da Unidade do Currículo Nacional	135	3,134	-	-	-	3,269
Direção Nacional de Educação Pré-Escolar	1,330	60	-	-	-	1,391
Direção Nacional do Ensino Básico	34,992	2,620	78	-	-	37,691
Direção Nacional do Ensino Secundário Geral	4,809	446	19	-	-	5,274
Direção Nacional do Ensino Secundário Técnico-Vocacional	1,326	1,351	543	-	-	3,220
Direção Nacional do Ensino Recorrente	176	520	-	-	-	696
Instituto Nacional de Formação de Docentes e Professionais da	534	3,950	-	-	-	4,485
Educação (INFORDOPE)						
Direção Geral Pré-Escolar e Ensino Básico	65	15	-	-	-	80
Direção Geral Ensino Secundário	65	19	-	-	-	84
Direção Nacional da Media Educativa e Bibliotecas	94	99	-	-	-	193
Serviços do Centro de Impressão	44	835	-	-	-	879
Direção-Geral da Politica, Planeamento e Parcerias	41	17	-	-	-	58
Direção Nacional de Infraestruturas Educativas	34	1,366	-	-	-	1,400
Direção Nacional de Política, Planeamento, Monitorização e Avaliação	94	114	-	-	-	208
Direção Nacional das Parcerias e Cooperação	63	24	-	-	-	87
Ministério da Agricultura e Pescas	3,348	9,938	470	643	1,794	16,192

Gabinete do Ministro	62	64	-	-	-	126
Gabinete do Vice-Ministro	81	54	-	-	-	135
Direção Geral de Floresta, Café e Plantas Industriais	19	29	-	-	-	48
Direção Nacional da Conservação da Natureza	169	271	5	-	-	445
Direção Geral de Agricultura	20	30	-	-	-	50
Direção Nacional de Veterinaria	88	355	-	-	-	443
Secretaria Geral	40	27	-	-	-	67
Direção Nacional de Recursos Humanos	74	398	-	-	-	472
Direção Nacional de Aprovisionamento	51	36	-	-	-	87
Direcção Nacional de Agro-Comercio	78	231	-	-	-	309
Direcção Nacional de Administração e Finanças	198	721	-	60	-	979
Gabinete de Inspecão, Fiscalização e Auditoria	45	30	-	-	-	75
Direção Nacional de Pesquisa, Estatística e Informação Geográfica	301	528	-	-	-	829
Direção Nacional de Quarentena e Biosegurança	258	256	-	-	-	514
Direção Nacional de Formação Técnica Agrícola	481	434	-	-	-	914
Direção Nacional de Política, Planeamento, Monitorização e Assuntos	110	218	-	-	-	328
Jurídicos						
Direção Nacional de Agricultura, Horticultura e Extensão	271	2,414	365	561	-	3,611
Direção Nacional de Aquicultura	113	708	-	-	-	821
Direção Nacional de Segurança Alimentar e Cooperação	66	159	-	15	-	240
Direção Nacional de Florestas e Gestão de Bacias Hidrográficas	115	770	-	6	-	891
Direção Nacional de Irrigação e Gestão Utilização de Àgua	162	285	-	-	1,794	2,241
Direção Nacional de Café e Plantas Industriais	102	817	-	-	-	919
Direção Nacional de Pecuaria	152	708	100	-	-	960
Diretor-Geral de Pecuária e Veterinária	18	29	-	-	-	47
Diretor-Geral de Pescas	12	27	-	-	-	39
Direção Nacional da Inspeccao das Pescas	81	101	-	-	-	182
Direção Nacional das Pescas e Gestao de Recursos Pesqueiros	181	238	-	-	-	419
Ministério da Administração Estatal	4,064	6,299	1,200	214	-	11,777
Gabinete do Ministro	-	210	-	-	-	210
Unidade de Aprovisionamento Descentralizado	-	23	-	-	-	23
Unidade de Apoio Jurídico e Assessoria Técnica	-	16	-	-	-	16
Unidade de Tecnologia da Informação e da Comunicação	-	18	-	60	-	78
Gabinete do Coordenador das Relações com a Autoridade da RAEOA	-	19	-	-	-	19

Gabinete do Vice-Ministro	-	621	-	-	-	621
Gabinete do Secretário de Estado da Administração Estatal	-	70	-	-	-	70
Direção Geral da Decentralização Administrativa	-	25	-	-	-	25
Direção Nacional de Finanças Municipais	-	17	-	-	-	17
Direção Nacional para a Modernização Administrativa	-	17	-	-	-	17
Inspeção-Geral da Administração Estatal	-	30	-	-	-	30
Direção-Geral de Serviços Corporativos	-	60	-	-	-	60
Secretariado Técnico do PNDS	-	800	400	-	-	1,200
Direção Nacional de Finanças e Património	4,064	3,418	-	154	-	7,636
Direção Nacional para o Desenvolvimento e Avaliação de Políticas	-	26	-	-	-	26
Públicas						
Direção Nacional de Recursos Humanos	-	18	-	-	-	18
Direção Nacional de Protocolo e Comunicação Social	-	22	-	-	-	22
Arquivo Nacional	-	125	-	-	-	125
Secretariado Técnico da Administração Eleitoral	-	200	-	-	-	200
Direção-Geral para a Organização Urbana	-	52	-	-	-	52
Direção Nacional para a Higiene e Ordem Pública	-	75	800	-	-	875
Direção Nacional de Toponímia	-	326	-	-	-	326
Direção Nacional para a Mobilidade Urbana	-	27	-	-	-	27
Direção Nacional de Apoio a Administração de Sucos	-	28	-	-	-	28
Direção Nacional da Administração Local	-	29	-	-	-	29
Secretariado de Apoio à Instalação dos Municípios	-	27	-	-	-	27
Ministério dos Negócios Estrangeiros e Cooperação	13,186	9,000	-	-	-	22,186
Gabinete do Ministro	-	200	-	-	-	200
Gabinete do Vice-Ministro	-	51	-	-	-	51
Direção-Geral para os Assuntos da ASEAN	-	5	-	-	-	5
Secretaria Geral	13,186	2,053	-	-	-	15,239
Direção-Geral para os Assuntos Consulares e Protocolares	-	3	-	-	-	3
Direção-Geral para os Assunto Bilaterais	-	108	-	-	-	108
Direção-Geral para os Assunto Multilaterais e Regionais	-	5	-	-	-	5
Missão Permanente em Nova Iorque	-	432	-	-	-	432
Embaixada - Lisboa	-	333	-	-	-	333
Embaixada - Jacarta	-	240	-	-	-	240
Consulado - Geral de Dempasar	-	131	-	-	-	131
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Consulado - Kupang	-	49	-	-	-	49
Embaixada - Washington	-	442	-	-	-	442
Embaixada - Canberra	-	259	-	-	-	259
Consulado - Darwin	-	190	-	-	-	190
Embaixada - Kuala Lumpur	-	225	-	-	-	225
Embaixada - Bruxelas	-	336	-	-	-	336
Embaixada - Banguecoque	-	122	-	-	-	122
Embaixada - Tóquio	-	268	-	-	-	268
Embaixada - Pequim	-	233	-	-	-	233
Embaixada - Maputo	-	195	-	-	-	195
Embaixada - Havana	-	158	-	-	-	158
Embaixada - Manila	-	127	-	-	-	127
Missão Permanente em Genebra	-	318	-	-	-	318
Embaixada - Santa Sé	-	159	-	-	-	159
Embaixada - Brasilia	-	197	-	-	-	197
Embaixada - Seul	-	169	-	-	-	169
Embaixada - Luanda	-	212	-	-	-	212
Embaixada Singapura	-	444	-	-	-	444
Embaixada - Hanói	-	158	-	-	-	158
Agente de Consular em Atambua	-	53	-	-	-	53
Embaixada - Londres	-	371	-	-	-	371
Embaixada - Wellington	-	224	-	-	-	224
Embaixada - Vienciana	-	132	-	-	-	132
Embaixada – Naypyidaw	-	151	-	-	-	151
Embaixada – Phnom Penh	-	108	-	-	-	108
Embaixada – Bandar Seri Begawan	-	139	-	=	-	139
Ministério das Finanças	4,533	13,496	-	-	-	18,029
Gabinete Executivo	145	, -	-	-	-	145
Direção-Geral dos Serviços Corporativos	1,161	13,496	-	-	-	14,657
Direção-Geral do Financas Estado	507	- -	-	-	-	507
Direção-Geral do Tesouro	341	-	-	-	-	341
Direção-Geral de Impostos	592	-	-	-	-	592
Direção-Geral das Alfândegas	870	-	-	-	-	870
Direção-Geral de Estatística	578	-	_	-	-	578
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Unidades Orgânicas do Ministério	339	-	-	-	-	339
Dotações para todo o Governo	-	55,763	207,834	30	-	263,628
Fundos de Contrapartidas	-	5,000	-	-	-	5,000
Auditoria Externa	-	1,579	-	-	-	1,579
Reserva de Contingência	-	8,564	-	-	-	8,564
Quotas de Membro de Instituições Internacionais	-	2,500	-	-	-	2,500
Pensões aos Ex-Titulares e Ex-Membros dos Órgãos de Soberania	-	-	4,000	-	-	4,000
Serviços de Postos Integrados na Fronteira	-	1,300	-	-	-	1,300
Provisão para g7+	-	-	2,250	-	-	2,250
Provisão para Serviços Legais	-	12,250	-	-	-	12,250
Provisão para Autoridade Região Administrativa Especial de Oe-cusse (ARAEOA) e Zona Especial de Economia Social e de Mercado de Oe-cusse Ambeno e Ataúro (ZEESM)	-	-	172,110	-	-	172,110
Provisão para Garantia Credito	-	-	4,000	-	-	4,000
Provisão para Eleições Nacional 2017	-	14,250	-	-	-	14,250
Provisão para o Apoio Conferecia Epescopal	-	-	6,474	-	-	6,474
Provisão para Melhoramento Infraestrutura rural 2017	-	750	-	-	-	750
Contribuição do Estado para o Regime Contributivo da Segurança Social	-	-	11,000	-	-	11,000
Apoio às Reuniões da Comunidade dos Países de Língua Portuguesa	-	500	-	-	-	500
Apoio Financeiro Internacional	-	-	1,500	-	-	1,500
Provisão para a Reforma Fiscal, Reforma da Gestão do Desempenho e Reforma do Desempenho Orçamental	-	<b>3,3</b> 00	-	-	-	3,300
Provisão para Capitalização do Banco Central de Timor-Leste	-	-	5,000	-	-	5,000
Provisão para Parcerias Público-Privadas e Empréstimos	-	2,000	-	-	-	2,000
Provisão para Oficina de Manutenção de Veículos do Governo	-	970	-	30	-	1,000
Provisão para Governo Electrónico ITC	-	800	-	-	-	800
Provisão para Adesão à Associação de Nações do Sudeste Asiático - ASEAN	-	500	-	-	-	500
Provisão para pagamento de Empréstimos	_	_	1,500	_	_	1,500
Provisão para a Campanha de Sensibilização Internacional	_	1,500	-	_	_	1,500
Ministério da Justiça	4,367	13,910		2	475	18,754
Gabinete do Ministro	<b>4,50</b> 7	40	_	_	-	120
Gabinete do Ninistro Gabinete do Secretário de Estado de Terras e Propriedades	65	38	_	_	-	103
Direção Geral	110	80	_	_	-	190
Direção Octar	110	00	=	_	_	170

Gabinete de Inspeção e Auditoria	112	53	-	2	-	167
Direção Nacional de Administração e Financas	256	8,975	-	-	-	9,231
Direção Nacional de Assessoria Jurídica e Legislação	125	35	-	-	-	160
Direção Nacional dos Direitos Humanos da Cidadania	131	30	-	-	-	161
Direção Nacional dos Registos e Notariado	799	2,972	-	-	-	3,771
Direção Nacional dos Serviços Prisionais e da Reinserção Social	847	1,174	-	-	175	2,196
Centro de Formação Jurídica	181	44	-	-	-	225
Defensoria Pública	917	93	-	-	300	1,310
Direção Nacional de Terras, Propriedades e Serviços Cadastrais	744	376	-	-	-	1,119
Ministério da Saúde	23,683	11,293	8,237	501	-	43,715
Gabinete da Ministra	93	187	-	-	-	280
Gabinete da Vice-Ministra	76	155	-	-	-	230
Inspeção Geral da Saúde	118	106	-	-	-	224
Direção-Geral das Prestações em Saúde	46	104	-	-	-	149
Direção Nacional dos Recursos Humanos	18,042	2,111	5,780	-	-	25,933
Direção Nacional do Planeamento e Gestão Financeira	168	518	-	13	-	699
Direção Nacional de Saúde Pública	420	3,232	75	-	-	3,727
Direção Nacional de Política e Cooperação	178	172	-	7	-	357
Direção Nacional dos Serviços Hospitalares e Emergência	340	702	2,382	-	-	3,425
Hospital de Referência de Baucau	1,331	1,000	-	-	-	2,331
Hospital de Referência de Maliana	757	588	-	-	-	1,345
Hospital de Referência de Maubisse	706	557	-	-	-	1,263
Hospital de Referência de Suai	692	600	-	-	-	1,292
Gabinete de Garantia da Qualidade na Saúde	92	76	-	-	-	168
Direção Nacional da Administração, Logística e Património	290	733	-	482	-	1,504
Direção Nacional de Aprovisionamento	95	140	-	-	-	235
Direção Nacional de Farmácia e Medicamentos	182	164	-	-	-	346
Gabinete do Diretor-Geral dos Serviços Corporativos	58	149	-	-	-	207
Ministério da Solidariedade Social	1,768	6,464	153,337	-	777	162,346
Gabinete da Ministra	82	174	50	-	-	306
Gabinete do Vice-Ministro	67	79	-	-	-	146
Direção Nacional do Regime Contributivo de Segurança Social	61	381	4,140	-	-	4,582
Direção Nacional do Regime Não Contributivo de Segurança Social	98	341	34,666	-	-	35,105
Inspeção e Auditoria	35	101	-	-	-	136

Direção Geral dos Servicos Corporativos	21	35	-	-	-	56
Unidade de Apoio Tecnico	35	68	-	-	-	103
Unidade Tecnologia de Infromacao	18	219	-	-	-	237
Unidade de Comunicação Social e Protocolo	35	72	-	-	-	107
Direção Nacional do Plano, Finanças, Aprovisionamento e Logística	122	908	-	-	-	1,030
Direção Nacional de Administração e Recursos Humanos	658	778	-	-	-	1,436
Direção Nacional dos Assuntos dos Combatentes da Libertação	143	1,696	101,998	-	777	104,614
Nacional						
Direção Nacional de Assistência Social	142	280	9,900	-	-	10,322
Direção Nacional do Desenvolvimento Social	106	418	2,000	-	-	2,524
Direção Nacional de Gestão de Riscos de Desastre	96	847	583	-	-	1,526
Direção Geral de Protecao Social e dos Assuntus dos Combatentes da	49	68	-	-	-	117
Libetração Nacional						
Ministério do Comércio, Indústria e de Ambiente	1,898	5,955	-	-	-	7,853
Gabinete do Ministro e Vice Ministro	196	623	-	-	-	819
Gabinete Jurídico e Auditoria	118	280	-	-	-	398
Direção-Geral de Administração e Finanças	366	3,420	-	-	-	3,786
Direção Geral do Comércio	486	702	-	-	-	1,188
Direção Geral da Industria e Cooperativas	336	524	-	-	-	860
Direção Geral do Ambiente	396	406	-	-	-	802
Ministério do Turismo, Arte e Cultura	1,228	4,744	=	201	170	6,343
Gabinete do Ministro	119	409	-	-	-	528
Gabinete de Inspeção e Auditoria Interna	43	34	-	-	-	77
Gabinete da Secretaria de Estado da Arte e Cultura	88	110	-	-	-	198
Direção Geral do Turismo	31	128	-	-	-	159
Direção Regional de Turismo I (Município de Díli)	13	-	-	-	-	13
Direção Regional de Turismo II (Município de Baucau)	16	-	-	-	-	16
Direção Regional de Turismo III (Município de Ainaro)	18	-	-	-	-	18
Direção Regional de Turismo IV (Município de Ermera)	17	-	-	-	-	17
Direção-Geral das Artes e da Cultura	118	250	-	-	-	368
Inspeção Geral de Jogos	81	87	-	-	-	168
Direção Nacional de Bibliotecas	68	79	-	-	-	147
Direção Nacional do Patriomónio Cultural	71	178	-	-	-	249
Direção Nacional de Artes, Cultura e Indústrias Criativas Culturais	58	100	-	-	-	158
Direção Nacional de Marketing do Turismo e Relações Internacionais	59	123	-	-	-	182

Direção Nacional do Plano e Desenvolvimento Turístico	49	1,241	-	-	170	1,460
Direção Nacional de Empreendimentos, Atividades e Produtos	49	573	-	-	-	622
Turísticos						
Direção Nacional dos Museus	53	130	-	-	-	183
Academia de Artes, Cultura e Indústrias Criativas Culturais	-	153	-	-	-	153
Gabinete da Direção-Geral da Administração e Finanças	33	187	-	-	-	220
Direção Nacional de Administracção dos Recurso Humanos	51	66	-	-	-	117
Direção Nacional de Gestão Financeira	47	66	-	-	-	113
Direção Nacional de Aprovisionamento e Logística	64	638	-	201	-	903
Direção Nacional de Pesquisa e Desenvolvimento	55	57	-	-	-	112
Centro de Convenções de Díli	27	135	-	-	-	162
Ministério das Obras Públicas, Transportes e Telecomunições	6,018	77,546	-	1,000	6,448	91,012
Gabinete do Ministro das Obras Públicas	104	505	-	-	-	609
Gabinete do Vice-Ministro	132	340	-	-	-	472
Secretaria Geral	514	1,912	-	-	6,448	8,874
Direção Geral das Obras Públicas	775	5,536	-	-	-	6,311
Direção Geral da Eletricidade	2,602	56,397	-	1,000	-	59,999
Direção Geral de Água, Saneamento e Urbanização	936	11,374	-	-	-	12,310
Direção Geral dos Transportes e Comunicações	956	1,482	-	-	-	2,438
Ministério do Petrólio e Recursos Minerais	268	1,230	15,950	-	-	17,448
Gabinete do Ministro	54	301	-	-	-	355
Direção Geral	32	8	-	-	-	40
Gabinete de Inspeção e Auditoria	18	7	-	-	-	25
Gabinete de Apoio Jurídico	18	7	-	-	-	25
Direção Nacional de Administração e Finanças	77	628	15,950	-	-	16,655
Secretariado TL- EITI	5	268	-	-	-	273
Direção Nacional Recursos Humanos	39	8	-	-	-	46
Diração Nacional Planeamento Monitorização e Avaliação	26	3	-	-	-	28
Ministério de Defesa Incluindo F-FDTL	9,843	15,599	-			25,442
Ministério de Defesa Excluindo F-FDTL	1,185	4,989	-			6,174
Gabinete do Ministro	43	953	-	-	-	996
Direção-Geral	22	195	-	-	-	217
Gabinete de Inspeção e Auditoria	37	55	-	-	-	92
Direção Nacional de Administração e Finanças	92	144	-	-	-	236

Direção Nacional de Planeamento, Estratégico e Política Internacional	842	1,295	-	-	-	2,137
da Defesa Direção Nacional de Aprovisionamento	51	1,924	_	_	_	1,975
Direção Nacional de Gestão do Património	58	321	-	-	_	379
Direção Nacional de Recursos Humanos	39	102	-	-	_	141
FALINTIL-Forças de Defesa de Timor-Leste	8,658	10,610	-	-	_	19,268
FALINTIL-Forças de Defesa de Timor-Leste	-	8,865	-	-	_	8,865
Quartel Geral das F-FDTL	8,658	1,745	-	-	-	10,403
Ministério do Interior Incluindo PNTL	21,131	18,606	-	465	13	40,215
Ministério do Interior Excluindo PNTL	5,540	4,688	_	465		10,693
Gabinete do Ministro	79	453	-	-	-	532
Direção Geral dos Serviços Corporativos	75	65	-	-	-	140
Gabinete de Inspeção e Auditoria	73	23	-	-	-	96
Direção Nacional de Administração e Finanças	122	436	-	-	-	558
Direção Nacional de Logística e Gestão do Património	56	53	-	-	-	109
Direção Nacional de Proteção Civil	1,221	468	-	-	-	1,689
Direção Nacional de Segurança do Património Público	2,423	1,908	-	-	-	4,331
Direção Nacional de Prevenção de Conflitos Comunitários	127	197	-	-	-	324
Direção Nacional de Aprovisionamento	87	45	-	-	-	132
Serviços de Migração	1,093	852	-	265	-	2,210
Direção Geral dos Serviços Operacionais	33	24	-	-	-	57
Gabinete de Assessoria	37	24	-	-	-	61
Autoridade Nacional Segurança Rodoviária	51	123	-	200	-	374
Direção Nacional de Recursos Humanos	63	19	-	-	-	82
Polícia Nacional de Timor-Leste	15,591	13,918	-	-	13	29,522
Direção Nacional de Administração e Finanças	15,591	7,399	-	-	13	23,004
Unidade Especial da Polícia	-	2,262	-	-	-	2,262
Unidade de Patrulhamento das Frontreiras	-	1,149	-	-	-	1,149
Unidade Marítima	-	916	-	-	-	916
Comando Nacional de Operações	-	450	-	-	-	450
Centro da Formação da Polícia	-	620	-	-	-	620
Região I	-	413	-	-	-	413
Região II	-	318	-	-	-	318
Região III	-	315	-	-	-	315

Região Oe-cusse	-	75	-	-	-	75
Ministério do Planeamento e Investimento Estratégico	283	6,999	-	-	14,690	21,972
Gabinete do Ministro	86	556	-	-	-	642
Secretariado do FDCH	-	185	-	-	-	185
Direção Geral de Gestão Admnistrativa	19	42	-	-	-	61
Gabinete Jurídico	16	120	-	-	-	136
Direção Nacional de Gestão de Recursos Humanos	45	65	-	-	-	110
Gabinete de Inspeção e Auditoria Interna	13	26	-	-	-	39
Direção Nacional de Admnistração, Finanças e Aprovisionamento	44	572	-	-	-	616
Agência de Desenvolvimento Nacional	-	2,740	-	-	14,690	17,430
Comissão Nacional de Aprovisionamento	-	2,036	-	-	-	2,036
Unidade de Missão para o Desenvolvimento Regional Integrado - TIA	-	630	-	-	-	630
Direção Nacional de Habitação e Planeamento Urbano	60	28	-	-	-	88
Tribunais	1,603	1,599	-	-	-	3,202
Conselho Superior da Magistratura Judicial	31	7	-	-	-	38
Tribunal de Recurso	1,231	1,210	-	-	-	2,441
Tribunais Distritais	341	382	-	-	-	723
Procuradoria Geral da República	2,373	1,500	-	245	10	4,128
Procuradoria-Geral da República	1,320	1,363	-	245	10	2,938
Procuradoria Distrital de Baucau	429	74	-	-	-	503
Procuradoria Distrital de Suai	341	40	-	-	-	381
Procuradoria Distrital de Oe-Cusse	283	23	-	-	-	306
Provedoria dos Direitos Humanos e Justica	768	750	-	-	98	1,616
Provedoria dos Direitos Humanos e Justiça	768	635	-	-	98	1,501
Direções Direitos Humanos e Boa Governação	-	115	-	-	-	115
Comissão Anti Corrupção	784	600	-	43	-	1,427
Comissão Anti-Corrupção	784	600	-	43	-	1,427
Comissão da Função Pública	867	1,600	-	-	-	2,467
Comissão da Função Pública	867	1,600	-	-	-	2,467
Universidade Nacional Timor Lorosa'e (Serviço e Fundo	9,100	2,500	-	-	-	11,600
Autonómo com Receita Própria)	ŕ	·				,
Universidade Nacional Timor Lorosae	9,100	2,500	-	-	-	11,600
Arquivo e Museu da Resistência Timorense (Serviço e Fundo	-	963	-	-	-	963
Autónomo)						

	963		-	_	963
243	400	-	258	-	901
243	400	-	258	-	901
492	550	-	-	-	1,042
492			-	-	1,042
-	1,250	-	-	-	1,250
	4.050				4.050
-		-	-	-	1,250
-	700	-	-	-	700
	700				700
-	* * * *	-	-	-	300
-	300	-	-	-	300
_	300	_	_	_	300
93			191		413
)3	12)	_	171	_	415
93	129	_	191	_	413
1,083	432	_	384	_	1,898
,					,
1,083	432	-	384	-	1,898
4,223	3,565	-	1,439	-	9,227
4,223	3,565	-	1,439	-	9,227
249	5,318	-	522	-	6,089
249	5,318	-	522	-	6,089
293	644	-	1,068	-	2,005
293	644	-	1,068	-	2,005
27	664	-	-	-	691
27	664	-	-	-	691
1,042	1,850	-	-	-	2,892
1,042	1,850	-	-	-	2,892
498	3,202	-	502	-	4,202
	•				•
498	896	-	502	-	1,896
	243 492 492	243       400         243       400         492       550         -       1,250         -       700         -       700         -       300         -       300         93       129         93       129         1,083       432         4,223       3,565         4,223       3,565         249       5,318         249       5,318         293       644         293       644         27       664         27       664         1,042       1,850         1,042       1,850         498       3,202	243       400       -         243       400       -         492       550       -         -       1,250       -         -       700       -         -       700       -         -       300       -         -       300       -         -       300       -         93       129       -         93       129       -         1,083       432       -         4,223       3,565       -         4,223       3,565       -         249       5,318       -         249       5,318       -         293       644       -         293       644       -         27       664       -         27       664       -         27       664       -         27       664       -         1,042       1,850       -         1,042       1,850       -         498       3,202       -	243       400       -       258         243       400       -       258         492       550       -       -         -       1,250       -       -         -       700       -       -         -       700       -       -         -       300       -       -         -       300       -       -         -       300       -       -         93       129       -       191         1,083       432       -       384         1,083       432       -       384         4,223       3,565       -       1,439         4,223       3,565       -       1,439         4,223       3,565       -       1,439         249       5,318       -       522         293       644       -       1,068         293       644       -       1,068         293       644       -       -         27       664       -       -         27       664       -       -         27       664       -       - </td <td>243       400       -       258       -         243       400       -       258       -         492       550       -       -       -         -       1,250       -       -       -         -       700       -       -       -         -       700       -       -       -         -       300       -       -       -         -       300       -       -       -         93       129       -       191       -         93       129       -       191       -         1,083       432       -       384       -         1,083       432       -       384       -         1,083       432       -       384       -         4,223       3,565       -       1,439       -         4,223       3,565       -       1,439       -         249       5,318       -       522       -         249       5,318       -       522       -         293       644       -       1,068       -         27       664</td>	243       400       -       258       -         243       400       -       258       -         492       550       -       -       -         -       1,250       -       -       -         -       700       -       -       -         -       700       -       -       -         -       300       -       -       -         -       300       -       -       -         93       129       -       191       -         93       129       -       191       -         1,083       432       -       384       -         1,083       432       -       384       -         1,083       432       -       384       -         4,223       3,565       -       1,439       -         4,223       3,565       -       1,439       -         249       5,318       -       522       -         249       5,318       -       522       -         293       644       -       1,068       -         27       664

Operações do Berlin - Nakroma	-	2,306	-	-	-	2,306
Autoridade Reguladora das Comunicações (Serviço e Fundo	-	982	-	348	-	1,330
Autónomo)						
Autoridade Nacional de Comunicações	-	982	-	348	-	1,330
Instituto de Defesa Nacional (Serviço e Fundo Autónomo)	47	748	-	-	-	795
Instituto de Defesa Nacional	47	748	-	-	-	795
Agência Nacional para a Avaliação e Acreditação Académica	26	150	-	-	-	176
(Serviço e Fundo Autónomo)						
Agência Nacional para Avaliação e Acreditação Académica	26	150	-	-	-	176
Instituto Nacional da Saúde (Serviço e Fundo Autónomo)	248	240	-	18	-	506
Instituto de Ciências da Saúde	248	240	-	18	-	506
Centro de Logístico Nacional (Serviço e Fundo Autónomo)	99	2,928	=	-	-	3,027
Centro de Logístico Nacional	99	2,928	-	-	-	3,027
Autoridade de Inspeção Alimentar e Fiscalização da Atividade	115	282	-	20	-	417
Económica (Serviço e Fundo Autónomo)						
Autoridade de Inspeção Alimentar e Fiscalização da Atividade	115	282	-	20	-	417
Económica						
Centro Nacional de Emprego e Formação Profissional - Tibar	-	353	-	31	-	384
(Serviço e Fundo Autónomo)		252		24		204
Centro Nacional de Emprego e Formação Profissional - Tibar	-	353	-	31	-	384
Instituto Nacional do Desenvolvimento de Mão-de-Obra (Órgão	36	178	-	13	-	227
Autónomo sem Receitas Próprias)	26	470		1.2		227
Instituto Nacional do Desenvolvimento de Mão-de-Obra	36	178	-	13		227
Autoridade Municipal de Baucau	1,578	1,305	999	-	-	3,881
Secretáriado de Autoridade Municipal	640	146	938	-	-	1,723
Serviço Municipal de Saúde	193	108	-	-	-	301
Serviço Municipal de Educação	209	760	61	-	-	1,030
Serviço Municipal de Agricultura	404	138	-	-	-	542
Serviço Municipal de Obras Públicas e Transportes	55	24	-	-	-	79
ServiçosMunicipal de Água, Saneamento Básico e Ambiente	64	70	-	-	-	134
Serviço Municipal de Gestão Mercados e Turismo	-	6	-	-	-	6
Serviço Municipal de Registos, Notariado e Cadastrais	9	4	-	-	-	12
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	5	50	-	-	-	55
Autoridade Municipal de Bobonaro	1,631	1,593	715	-	-	3,939
Secretáriado de Autoridade Municipal	641	146	715	-	-	1,502

Serviço Municipal de Saúde	175	116	-	-	-	291
Serviço Municipal de Educação	319	1,046	0	-	-	1,365
Serviço Municipal de Agricultura	374	131	-	-	-	505
Serviço Municipal de Obras Públicas e Transportes	57	24	-	-	-	81
Serviço Municipal de Água, Saneamento Básico e Ambiente	52	70	-	-	-	122
Serviço Municipal de Gestão Mercados e Turismo	-	6	-	-	-	6
Serviço Municipal de Registos, Notariado e Cadastrais	7	4	-	-	-	11
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	5	50	-	-	-	55
Autoridade Municipal de Dili	2,037	3,257	1,274	-	-	6,568
Secretáriado de Autoridade Municipal	1,278	1,293	1,008	-	-	3,579
Serviço Municipal de Saúde	124	215	-	-	-	339
Serviço Municipal de Educação	519	1,512	267	-	-	2,298
Serviço Municipal de Agricultura	80	51	-	-	-	131
Serviço Municipal de Obras Públicas e Transportes	-	39	-	-	-	39
Serviço Municipal de Água, Saneamento Básico e Ambiente	-	70	-	-	-	70
Serviço Municipal de Gestão Mercados e Turismo	-	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	8	4	-	-	-	12
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	28	67	-	-	-	95
Autoridade Municipal de Ermera	1,274	1,933	876	-	-	4,084
Secretáriado de Autoridade Municipal	607	136	865	-	-	1,608
Serviço Municipal de Saúde	147	175	-	-	-	322
Serviço Municipal de Educação	215	1,301	11	-	-	1,527
Serviço Municipal de Agricultura	220	94	-	-	-	314
Serviço Municipal de Obras Públicas e Transportes	32	98	-	-	-	129
Serviço Municipal de Água, Saneamento Básico e Ambiente	41	70	-	-	-	111
Serviço Municipal de Gestão Mercados e Turismo	-	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	7	4	-	-	-	11
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	5	50	-	-	-	55
Administração Municipal de Aileu	1,012	929	489	-	-	2,430
Secretáriado de Administração Municipal	476	125	468	-	-	1,069
Serviço Municipal de Saúde	96	134	-	-	-	230
Serviço Municipal de Educação	198	458	21	-	-	677
Serviço Municipal de Agricultura	163	68	-	-	-	231
Serviço Municipal de Obras Públicas e Transportes	33	26	-	-	-	59

Serviço Municipal de Água, Saneamento Básico e Ambiente	35	70	-	-	-	105
Serviço Municipal de Gestão Mercados e Turismo	-	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	6	4	-	-	-	9
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	5	39	-	-	-	45
Administração Municipal de Ainaro	1,201	1,218	381	-	-	2,799
Secretáriado de Administração Municipal	474	123	381	-	-	977
Serviço Municipal de Saúde	178	138	-	-	-	316
Serviço Municipal de Educação	233	635	-	-	-	868
Serviço Municipal de Agricultura	225	105	-	-	-	330
Serviço Municipal de Obras Públicas e Transportes	28	97	-	-	-	125
Serviço Municipal de Água, Saneamento Básico e Ambiente	52	70	-	-	-	122
Serviço Municipal de Gestão Mercados e Turismo	-	6	-	-	-	6
Serviço Municipal de Registos, Notariado e Cadastrais	6	4	-	-	-	9
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	5	40	-	-	-	45
Administração Municipal de Covalima	1,577	1,243	499	-	-	3,319
Secretáriado de Administração Municipal	641	158	481	-	-	1,280
Serviço Municipal de Saúde	200	106	-	-	-	306
Serviço Municipal de Educação	271	636	19	-	-	926
Serviço Municipal de Agricultura	367	125	-	-	-	492
Serviço Municipal de Obras Públicas e Transportes	29	99	-	-	-	128
Serviço Municipal de Água, Saneamento Básico e Ambiente	57	70	-	-	-	128
Serviço Municipal de Gestão Mercados e Turismo	-	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	7	4	-	-	-	10
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	5	40	-	-	-	45
Administração Municipal de Lautém	1,367	1,351	530	-	-	3,248
Secretáriado de Administração Municipal	543	136	518	-	-	1,197
Serviço Municipal de Saúde	150	207	-	-	-	357
Serviço Municipal de Educação	220	741	12	-	-	973
Serviço Municipal de Agricultura	358	121	-	-	-	479
Serviço Municipal de Obras Públicas e Transportes	37	27	-	-	-	64
Serviço Municipal de Água, Saneamento Básico e Ambiente	47	70	-	-	-	118
Serviço Municipal de Gestão Mercados e Turismo	-	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	8	4	-	-	-	12
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	3	40	-	-	-	43

Administração Municipal de Liquiçá	1,053	1,095	425	-	-	2,573
Secretáriado de Administração Municipal	403	115	401	-	-	919
Serviço Municipal de Saúde	160	129	-	-	-	289
Serviço Municipal de Educação	190	619	24	-	-	833
Serviço Municipal de Agricultura	214	85	-	-	-	299
Serviço Municipal de Obras Públicas e Transportes	36	27	-	-	-	62
Serviço Municipal de Água, Saneamento Básico e Ambiente	40	70	-	-	-	110
Serviço Municipal de Gestão Mercados e Turismo	-	6	-	-	-	6
Serviço Municipal de Registos, Notariado e Cadastrais	8	4	-	-	-	12
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	2	40	-	-	-	42
Administração Municipal de Manufahi	1,301	1,115	456	-	-	2,872
Secretáriado de Administração Municipal	490	131	456	-	-	1,077
Serviço Municipal de Saúde	152	174	-	-	-	326
Serviço Municipal de Educação	210	555	-	-	-	765
Serviço Municipal de Agricultura	333	112	-	-	-	445
Serviço Municipal de Obras Públicas e Transportes	57	24	-	-	-	81
Serviço Municipal de Água, Saneamento Básico e Ambiente	46	70	-	-	-	116
Serviço Municipal de Gestão Mercados e Turismo	-	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	5	4	-	-	-	8
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	8	40	-	-	-	47
Administração Municipal de Manatuto	1,272	1,087	409	-	-	2,768
Secretáriado de Administração Municipal	591	144	395	-	-	1,130
Serviço Municipal de Saúde	109	210	-	-	-	319
Serviço Municipal de Educação	183	474	14	-	-	671
Serviço Municipal de Agricultura	286	112	-	-	-	399
Serviço Municipal de Obras Públicas e Transportes	40	27	-	-	-	67
Serviço Municipal de Água, Saneamento Básico e Ambiente	49	70	-	-	-	119
Serviço Municipal de Gestão Mercados e Turismo	=	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	7	4	-	-	-	11
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	7	41	-	-	-	48
Administração Municipal de Viqueque	1,345	1,473	663	-	-	3,482
Secretáriado de Administração Municipal	557	137	657	-	-	1,350
Serviço Municipal de Saúde	121	219	-	-	-	340
Serviço Municipal de Educação	221	777	7	-	-	1,006

Serviço Municipal de Agricultura	370	121	-	-	-	491
Serviço Municipal de Obras Públicas e Transportes	25	99	-	-	-	124
Serviço Municipal de Água, Saneamento Básico e Ambiente	41	70	-	-	-	112
Serviço Municipal de Gestão Mercados e Turismo	-	5	-	-	-	5
Serviço Municipal de Registos, Notariado e Cadastrais	5	4	-	-	-	8
Serviço Municipal de Ação Social e Gestão de Desastres Naturais	5	42	-	-	-	47
Serviço Nacional de Inteligência (Órgão Autónomo sem Receitas	347	1,200	-	-	-	1,547
Próprias)						
Serviço Nacional de Inteligência	347	1,200	-	-	-	1,547
Inspeção-Geral do Estado (Órgão Autónomo sem Receitas	319	450	-	-	-	769
Próprias)						
Gabinete da Inspeção-Geral	319	450	-	-	-	769
Instituto Nacional da Administração Pública (Órgão Autónomo	396	240	-	-	-	636
sem Receitas Próprias)						
Instituto Nacional de Administração Pública	396	240	-	-	-	636
Comissão Nacional de Eleições	646	3,500	6,000	-	-	10,146
Comissão Nacional de Eleições	646	3,500	6,000	-	-	10,146
Conselho para a Delimitação Definitiva das Fronteiras Marítimas	-	1,142	-	58	-	1,200
(Órgão Autónomo sem Receitas Próprias)						
Gabinete das Fronteiras Marítimas	-	1,142	-	58	-	1,200
Fundo das Infraestruturas, incluindo as despesas financiadas por	46	1,150	-	-	324,426	325,622
empréstimo (Fundo Autónomo com Receitas Próprias)						
Commissão de Administração do Fundo Infraestrutura - FI	46	1,150	-	-	222,600	223,796
Empréstimo	-	-	-	-	101,826	101,826

#### **ANEXO III**

Serviços e Fundos Autónomos, incluindo Autoridade da Região Administrativa Especial de Oe-Cusse Ambeno e Zona Especial de Economia Social de Mercado de Oe-Cusse Ambeno e Ataúro (milhares de dólares norte-americanos)

	Despesas	Receitas Próprias	Dotação OGE
Arquivo e Museu da Resistência Timorense		•	
Salários e Vencimentos			
	-		
Bens e Serviços			
	963		
Transferências Públicas			
	-		
Capital Menor			
1	-		
Capital Desenvolvimento			
1	_		
Total			
	963	_	963
Conselho de Imprensa			
Salários e Vencimentos			
	243		
Bens e Serviços	219		
Dello e del vigos	400		
Transferências Públicas	100		
Transferencias i ubileas	_		
Capital Menor	_		
Capital Mellol	258		
Capital Desenvolvimento	230		
Capital Descrivorviniento			
Total	-		
Total	901		901
Lord to the American Description of Engineers to	901	-	901
Instituto de Apoio ao Desenvolvimento Empresarial			
Salários e Vencimentos	402		
D C '	492		
Bens e Serviços	550		
T C A : DALL	550		
Transferências Públicas			
C '- 134	-		
Capital Menor			
C : ID II	-		
Capital Desenvolvimento			
m .	-		
Total			4.0.4-
	1,042	_	1,042
Agência Especializada de Investimento			
Salários e Vencimentos			
	-		

Bens e Serviços			
T C A ' DAL'	1,250		
Transferências Públicas			
Capital Menor	-		
Suprim Frenor	_		
Capital Desenvolvimento			
	-		
Total	1.250	4	1 246
Serviço de Registo e Verificação Empresarial	1,250	4	1,246
Salários e Vencimentos			
	_		
Bens e Serviços			
	700		
Transferências Públicas			
Capital Menor	-		
Capital Mellor	_		
Capital Desenvolvimento			
1	-		
Total			
	700	251	449
Instituto de Pesquisa, Desenvolvimento, Formação e			
Promoção do Bambu Salários e Vencimentos			
Salarios e venementos	_		
Bens e Serviços			
	300		
Transferências Públicas			
Conital Manage	-		
Capital Menor	_		
Capital Desenvolvimento			
1	_		
Total			
	300	48	252
Centro Nacional de Formação Profissional–Becora			
Salários e Vencimentos	93		
Bens e Serviços	7.5		
3	129		
Transferências Públicas			
	-		
Capital Menor	101		
Capital Decenvolvimento	191		
Capital Desenvolvimento	_		
Total			
	413		413
Total	413	-	413

Polícia Científica de Investigação Criminal Salários e Vencimentos			
Bens e Serviços	1,083		
Transferências Públicas	432		
Capital Menor	-		
	384		
Capital Desenvolvimento	-		
Total	1,898	-	1,898
Agência Nacional para a Avaliação e Acreditação Académica			
Salários e Vencimentos	26		
Bens e Serviços	150		
Transferências Públicas	130		
Capital Menor	-		
Capital Desenvolvimento	-		
Total	-		
	176	-	176
Hospital Nacional Guido Valadares Salários e Vencimentos			
Bens e Serviços	4,223		
Transferências Públicas	3,565		
Capital Menor	-		
	1,439		
Capital Desenvolvimento	-		
Total	9,227	175	9,051
Serviço Autónomo de Medicamentos e Equipamentos Médicos			
Salários e Vencimentos	249		
Bens e Serviços			
,	5,318		
Transferências Públicas	5,318		
	5,318 - 522		

Capital Desenvolvimento	-		
Total	6,089	4	6,085
Laboratório Nacional	-,,,,,	<u> </u>	
Salários e Vencimentos			
	293		
Bens e Serviços			
H	644		
Transferências Públicas			
Carital Manag	-		
Capital Menor	1,068		
Capital Desenvolvimento	1,000		
Capital Descrivorvimento	_		
Total			
	2,005	-	2,005
Instituto Nacional da Saúde	,		,
Salários e Vencimentos			
	248		
Bens e Serviços			
	240		
Transferências Públicas			
	-		
Capital Menor	4.0		
0 : 10 1:	18		
Capital Desenvolvimento			
Total	-		
Total	506	_	506
Centro Nacional de Reabilitação	300	<del>_</del>	300
Salários e Vencimentos			
Sularios e i chemientos	27		
Bens e Serviços	<u> </u>		
v	664		
Transferências Públicas			
	-		
Capital Menor			
0.1.15	-		
Capital Desenvolvimento			
7T . 1	-		
Total	<b>CO1</b>		<b>604</b>
Instituto de Costão de Essimonostos	691	-	691
Instituto de Gestão de Equipamentos Salários e Vencimentos			
Salatios & Venennemos	1,042		
Bens e Serviços	1,042		
Dello e delvição	1,850		
Transferências Públicas	-,000		
	_		

Capital Menor	-		
Capital Desenvolvimento			
Total	-		
10141	2,892	58	2,834
Administração dos Portos de Timor-Leste			
Salários e Vencimentos	498		
Bens e Serviços	770		
	3,202		
Transferências Públicas			
Capital Menor	-		
Sapital Mellor	502		
Capital Desenvolvimento			
Total	-		
1 otai	4,202	4,960	(758)
Autoridade Reguladora das Comunicações	•	•	,
Salários e Vencimentos			
Bens e Serviços	-		
	982		
Transferências Públicas			
Carial Manag	-		
Capital Menor	348		
Capital Desenvolvimento	3.10		
	-		
Total	1,330		1,330
Instituto de Defesa Nacional	1,550		1,330
Salários e Vencimentos			
	47		
Bens e Serviços	748		
Transferências Públicas	740		
	-		
Capital Menor			
Capital Desenvolvimento	-		
Supran Decementation	-		
Total			
Universidade Nacional de Timor Lorosa'e	795	-	795
Salários e Vencimentos			
Salarios C i Chombertos	9,100		
Bens e Serviços			
	2,500		

Transferências Públicas	-		
Capital Menor			
Capital Desenvolvimento	-		
<b>Total</b>	-		
	11,600	657	10,943
Fundo das Infraestruturas			
Salários e Vencimentos	46		
Bens e Serviços	40		
Delis e Serviços	1,150		
Transferências Públicas	1,150		
	-		
Capital Menor			
-	-		
Capital Desenvolvimento			
T 1	324,426		
Total	205 (22		305 (00
Control de La station Navional	325,622	-	325,622
Centro de Logistico Nacional Salários e Vencimentos			
Salatios e venelinentos	99		
Bens e Serviços	<i>) )</i>		
	2,928		
Transferências Públicas	,		
	-		
Capital Menor			
	-		
Capital Desenvolvimento			
T 1	-		
Total .	3,027		3,027
Autoridade de Inspeção Alimentar e Fiscalização da	3,027	<u> </u>	3,027
Atividade Económica			
Salários e Vencimentos			
	115		
Bens e Serviços			
	282		
Transferências Públicas			
0 : 111	-		
Capital Menor	20		
Capital Dosonyalvimento	20		
Capital Desenvolvimento			
Total	-		
± V t t t t	417	_	417

Total Serviços e Fundos Autónomos	376,429	6,156	370,273
	384	-	384
Total			
1	-		
Capital Desenvolvimento			
Suprim Monor	31		
Capital Menor	-		
Transferências Públicas			
Transferâncies Dúblices	353		
Bens e Serviços	252		
	-		
Salários e Vencimentos			

Autoridade da Região Administrativa Especial de Oe-Cusse Ambeno (ARAEOA) e Zona Especial de Economia Social de Mercado de Oe-Cusse Ambeno e Ataúro (ZEESM)	Despesas	Receitas próprias	Dotação OGE
Total	172,110	769	171,341

Anexo IV Dotações Orçamentais para 2017 do Fundo de Desenvolvimento do Capital Humano (milhares de dólares norte-americanos)

Nome do Programas/ Subprogramas	Despesas financiadas por saldo transitado de 2016	Salários e Vencimentos	Bens e Serviços	Transferências Publicas	Capital Menor	Capital Desenvolvimento	Total das Despesas
Total	-	-	27,200	-	-	-	27,200
Formação Professional	-	-	7,415	-	-	-	7,415
Formação Técnica	-	-	2,505	-	-	-	2,505
Bolsas de Estudo	-	-	14,961	-	-	-	14,961
Outros Tipos de Formação	-	-	2,318	-	-	-	2,318

## **Part 4: Supporting Documents**

4.1: Justification for Transfer from the Pertroluem Fund

# 4.2: ESI Report 1: Requirement for Transfers from the Petroleum Fund for 2017 ESI



#### República Democrática de Timor-Leste Ministério das Finanças



### **Gabinete Ministerial**

"Seja um bom cidadão, seja um novo herói para a nossa Nação"

No: 751 / VI/GM / 2016-10

12 October 2016

H.E. Dr Rui Maria de Araujo

Prime Minister

Democratic Republic of Timor-Leste

SUBJECT

: REQUIREMENT FOR TRANSFERS FROM PETROLEUM FUND

Excellency,

This report is provided in accordance with Article 8 a) and b) of the Petroleum Fund Law No. 9/2005, of 3<sup>rd</sup> August as amended by Law No. 12/2011, of 28<sup>th</sup> September.

The Estimated Sustainable Income is calculated in accordance with provisions outlined in Schedule 1 of the Petroleum Fund Law.

Estimated Sustainable Income For Financial Year: 2017	Amount (USD)
	\$ 481.6 million
	Amount (USD)
Estimated Sustainable Income For preceding Financial Year: 2016	\$ 544.8 million

A review of the methodology which the ESI-calculations are based on is included in the Budget 2017.

According to Article 8 c) of the Petroleum Fund Law, the Independent Auditor shall certify the amount of the Estimated Sustainable Income. The certification report will be submitted once it is available.

Yours sincerely,

Helder/Lopes

Vice Minister and Acting Minister of Finance

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# 4.3: ESI Report 2: Requirement for Transfers from the Petroleum Fund for medium term ESI



#### República Democrática de Timor-Leste Ministério das Finanças



### **Gabinete Ministerial**

"Seja um bom cidadão, seja um novo herói para a nossa Nação"

No: <u>753</u> / VI/GM / 2016-10

12 October 2016

H.E. Rui Maria de Araujo

Prime Minister

Democratic Republic of Timor-Leste

#### SUBJECT: REQUIREMENT FOR TRANSFERS FROM PETROLEUM FUND

Excellency,

This report is provided in accordance with Article 9 b) of the Petroleum Fund Law No. 9/2005, of 3<sup>rd</sup> August as amended by Law No. 12/2011, of 28<sup>th</sup> September.

As required in Article 9 b), the table below shows the reduction of Estimated Sustainable Income for Fiscal Years commencing after 2018, as a result of the proposed transfer from the Petroleum Fund of an amount in excess of the Estimated Sustainable Income in 2017:

	Estimated Sustainable Income Withdrawals in 2017			
Fiscal Year	\$ 481.6 million	\$ 1,078.8 million		
2018	493.5	475.1		
2019	505.8	486.9		
2020	518.7	499.4		
2021	532.4	512.5		
2022	546.5	526.1		
2023	561.1	540.1		
2024	576.2	554.7		
2025	591.8	569.7		
2026	608.0	585.3		
2027	624.8	601.5		

According to Article 9 c) the Independent Auditor shall certify the estimates of reduction in the Sustainable Income. The certification report will be submitted to the Parliament once it is available.

All calculations have been carried out by technical experts in the Ministry of Finance.

Yours sincerely,

Helder Lopes

Vice Minister and Acting Minister of Finance

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## Prepared for the Government of the Democratic Republic of Timor-Leste by the



#### **MINISTRY OF FINANCE**

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